# MONROE COUNTY BOARD OF ZONING APPEALS



# Wednesday, March 6, 2024 5:30 p.m.

# **Hybrid Meeting**

<u>In-person</u> Judge Nat U. Hill III Meeting Room 100 W. Kirkwood Avenue Bloomington, Indiana

# <u>Virtual</u>

Virtual Video Conference Link Meeting ID: 243 701 254 286 Passcode: ADuR7f If calling into the video conference meeting (audio only), dial: +1 872-242-9432 When prompted, enter the Phone Conference ID: 836 586 379#

#### AGENDA MONROE COUNTY BOARD OF ZONING APPEALS (BZA)

#### HYBRID MEETING

When: March 6, 2024 at 5:30 PM Where: Monroe County Courthouse, 100 W Kirkwood Ave., Bloomington, IN 47404 Nat U Hill Room

Virtual Video Conference Link

Meeting ID: 243 701 254 286 Passcode: ADuR7f If calling into the video conference meeting (audio only), dial: +1 872-242-9432 When prompted, enter the Phone Conference ID: 836 586 379#

CALL TO ORDER ROLL CALL INTRODUCTION OF EVIDENCE APPROVAL OF AGENDA APPROVAL OF MINUTES: December 6, 2023; January 3, 2024

#### **ADMINISTRATIVE BUSINESS:**

- 1. Proposed Changes to the BZA Rules of Procedure regarding Amended Petitions PAGE 5
- OLD BUSINESS: None.

<b>NEW BUSINESS:</b>				
1. VAR-24-7	Highway Department Variance to Provisions for Flood Hazard			
	Reduction to Chapter 808 PAGE 12			
	Two (2) road segments in Perry Township, Section 25 at			
	4700+/- block of E Stipp RD and Salt Creek Township, Section 30 at			
	5000+/- block of E Moores Creek RD.			
	Owner(s): Monroe County Highway Department - Easement Agreements			
	Contact: <u>tbehrman@co.monroe.in.us</u>			
VAR-23-47a	Hoover Design Standards Variance to Condition #48a to Chapter 802			
VAR-23-47b	Hoover Design standards Variance to Condition #48b to Chapter 802			
VAR-23-47c	Hoover Minimum Lot Size Variance to Chapter 804			
VAR-23-47d	Hoover Side Yard Setback Variance to Chapter 804			
VAR-23-47e	Hoover Front Yard Setback Variance to Chapter 804			
	One (1) 4.25 +/- acre parcel in Salt Creek Township, Section 27 at			
	9480 E Gilmore Ridge RD, parcel # 53-07-27-100-002.000-014			
	Owner: Hoover, Holly			
	Zoned FR, ECO 1. Contact: <u>dmyers@co.monroe.in.us</u>			
	<b>***WITHDRAWN BY PETITIONER***</b>			
2. VAR-24-3	Matthews Side Yard Setback to Chapter 804 PAGE 21			
	One (1) 0.43 +/- acre parcel in Bloomington Township, Section 16 at			
	4292 N Old State Road 37, parcel #53-05-16-401-012.000-004.			

	Owner(s): Murnahan, William K.	
	Zoned RE1. Contact: <u>drbrown@co.monroe.in.us</u>	
3. VAR-24-4	Daprile Minimum Lot Width to Chapter 804	PAGE 34
	One (1) 5 +/- acre parcel in Benton North Township, Section 35	at
	8541 E Wilderness TRL, parcel #53-01-35-200-012.000-003. Owner(s): Daprile, John and Angela	
	Zoned FR. Contact shawnsmith@co.monroe.in.us	
4. VAR-24-5	Williams Design Standards Variance to Condition #48b to C	hapter 802
	One (1) 1.39 +/- acre parcel in Perry Township, Section 27 at	PAGE 42
	1901 E Lukes CT, parcel #53-08-27-300-041.001-008.	
	Owner: Williams, Ronald Zoned SR. Contact: <u>dmyers@co.monroe.in.us</u>	
	Zoncu SK. Contact. <u>univers@co.montoc.m.us</u>	
5. VAR-24-6	Van Sant Use Variance for Convenience Storage to Chapter	802
	One (1) 0.79 +/- acre parcel in Salt Creek Township, Section 18	at
	3434 S Knightridge RD, parcel #53-07-18-100-047.000-014.	PAGE 59
	Owner(s): Dozer Rentals LLC	
	Zoned CR/ECO3. Contact <u>shawnsmith@co.monroe.in.us</u>	
6. VAR-23-32a	Jacobs Minimum Lot Size to Chapter 804	PAGE 74
<u>VAR-23-32b</u>	-	
7. VAR-23-32c Jacobs	s Side Yard Setback Variance to Chapter 804	
	One (1) 0.21 +/- acre parcel in Benton North Township, Section	33 at
	6880 E Rust RD, parcel #53-01-33-100-043.000-003.	
	Owner(s): Jacobs, Jay and Kathy	
	Zoned SR. Contact <a href="mailto:shawnsmith@co.monroe.in.us">shawnsmith@co.monroe.in.us</a>	

NOTE: This is a virtual meeting via video conference as authorized by executive orders issued by the Governor of the State of Indiana. Please contact the Monroe County Planning Department at <u>PlanningOffice@co.monroe.in.us</u> or by phone (812) 349-2560 for the direct web link to this virtual meeting.

Written comments regarding agenda items may only be submitted by email until normal public meetings resume. Please submit correspondence to the Board of Zoning Appeals at: <u>PlanningOffice@co.monroe.in.us</u> no later than March 6, 2024, at 4:00 PM.

Said hearing will be held in accordance with the provisions of: IC 36-7-4-100 et seq.; & the County Code, Zoning Ordinance, and the Rules of the Board of Zoning Appeals of Monroe County, IN. All persons affected by said proposals may be heard at this time, & the hearing may be continued as necessary.

Anyone who requires an auxiliary aid or service for effective communication, or a modification of policies or procedures to participate in a program, service, or activity of Monroe County, should contact Monroe County Title VI Coordinator Angie Purdie, (812)-349-2553, apurdie@co.monroe.in.us, as soon as possible but no later than forty-eight (48) hours before the scheduled event.

Individuals requiring special language services should, if possible, contact the Monroe County Government Title VI Coordinator at least seventy-two (72) hours prior to the date on which the services will be needed.

The meeting will be open to the public via video conference.

**812-7-8:** All variance approvals shall be considered to be conditional approvals. The Board shall have the authority to impose specific conditions as part of its approval in order to protect the public health, and for reasons of safety, comfort and convenience (e.g., to insure compatibility with surroundings). Variance approval applies to the subject property and may be transferred with ownership of the subject property subject to the provisions and conditions prescribed by or made pursuant to the Zoning Ordinance.

<u>812-6 Standards for Design Standards Variance Approval:</u> In order to approve an application for a design standards variance, the Board must find that:

- (A) The approval, including any conditions or commitments deemed appropriate, will not be injurious to the public health, safety, and general welfare of the community, because:
  - (1) It would not impair the stability of a natural or scenic area;
  - (2) It would not interfere with or make more dangerous, difficult, or costly, the use, installation, or maintenance of existing or planned transportation and utility facilities;
  - (3) The character of the property included in the variance would not be altered in a manner that substantially departs from the characteristics sought to be achieved and maintained within the relevant zoning district. That is, the approval, singularly or in concert with other approvals sought or granted, would not result in a development profile (height, bulk, density, and area) associated with a more intense zoning district and, thus, effectively re-zone the property; and,
  - (4) It would adequately address any other significant public health, safety, and welfare concerns raised during the hearing on the requested variance;
- (B) The approval, including any conditions or commitments deemed appropriate, would not affect the use and value of the area adjacent to the property included in the variance in a substantially adverse manner, because:
  - (1) The specific purposes of the design standard sought to be varied would be satisfied;
  - (2) It would not promote conditions (on-site or off-site) detrimental to the use and enjoyment of other properties in the area (e.g., the ponding of water, the interference with a sewage disposal system, easement, storm water facility, or natural watercourse, etc.); and,
  - (3) It would adequately address any other significant property use and value concerns raised during the hearing on the requested variance; and,
- (C) The approval, including any conditions or commitments deemed appropriate, is the minimum variance necessary to eliminate practical difficulties in the use of the property, which would otherwise result from a strict application of the terms of the Zoning Ordinance.

**NOTE:** The Board must establish favorable findings for ALL THREE criteria in order to legally approve a design standards variance.

812-5. Standards for Use Variance Approval: In order to approve a use variance, the Board must find that:

- (A) The approval will not be injurious to the public health, safety, and general welfare of the community;
- (B) The use and value of the area adjacent to the property included in the variance will not be affected in a substantially adverse manner;
- (C) The need for the variance arises from some condition peculiar to the property involved;
- (**D**) The strict application of the terms of the Zoning Ordinance will constitute an unnecessary hardship if applied to the property for which the variance is sought; and,
- (E) The approval does not interfere substantially with the Comprehensive Plan. Especially, the five (5) principles set forth in the Monroe County Comprehensive Plan:
  - (1) Residential Choices
  - (2) Focused Development in Designated Communities
  - (3) Environmental Protection
  - (4) Planned Infrastructure Improvements
  - (5) Distinguish Land from Property

#### MONROE COUNTY BOARD OF ZONING APPEALS

#### Rules of Procedure

#### Article I

#### Meetings

- 1. Regular meetings of the Monroe County Board of Zoning Appeals (Board) shall be held on the first Wednesday of each month at 5:30 p.m. in Courthouse Meeting Room 315 unless otherwise noted.
- 2. Special meetings may be held upon call of the <u>ChairmanChairperson</u>, or on written request by two members, or as determined at a regular meeting. All members shall be notified of the time a place of a special meeting.

3.A majority of the members of the Board (3) shall constitute a quorum. No action, however, is official unless authorized by a majority of the members of the Board (3) at a regular or properly called special meeting.

4. All meetings of the Board, except duly called executive meetings, shall be open to the public.

5. The Board shall keep minutes of its proceedings, showing the vote, absence of a vote or failure to vote of each member on every question. The Board shall keep records of all other official action. All minutes and records shall be filed in the office of the Board and shall be a public record.

No member of the Board shall participate in the hearing or decision upon any matter in which (s)he is directly or indirectly interested in a financial sense. In the event of such disqualification, such fact shall be entered on the records.

6.Order of business:

- <u>A.</u> <u>a.</u> Call to Order <u>1. Roll Call</u> <u>2. Introduction of Evidence</u> <u>3. Approval of Agenda</u>
  - <u>4.</u> Approval of Minutes
- B. <u>Administrative Business</u>
- C. Old Business
- D. New Business
  - 1. Petitions
  - 2. Appeals

- E. Staff Reports
- F. Adjournment

7. No person may communicate with any member of the Board before a hearing with intent to influence the member's action on a matter pending before the board.

## Article II

# Officers and Employees

1. The Board shall, at its first <u>or second</u> regular meeting in each year, elect from its members a ChairmanChairperson and

Vice Chairman Chairperson. The Vice Chairman Chairperson shall serve in the absence or disability of

the ChairmanChairperson.

A temporary <u>ChairmanChairperson</u> shall be elected in the absence of both the <u>ChairmanChairperson</u> and

Vice

<u>Chairman</u><u>Chairperson</u>. Should there be a lack of consensus of vote at the first regular meeting, the <u>Chairperson</u>

and Vice Chairperson elected in the prior year shall continue to serve in their capacity until re-

appointed or replaced.

2. The Board may appoint and prescribe the duties of a Secretary or such employees as are necessary for the discharge of its duties. <u>The Secretary shall be considered the Office Manager for the Planning Department.</u>

# Article III

# Appeals **Appeals**

1. The Board shall hear and determine appeals from and review any order, requirement, decision or determination made by:

- a. an administrative official, hearing officer, or staff member under the Zoning Ordinance;
- b. an administrative board or other body, except for the Monroe County Plan Commission (Plan Commission), in relation to the enforcement of the Zoning Ordinance;

- c. an administrative board or other body, except for the Plan Commission, in relation to the enforcement of the requirement to obtain an improvement location or occupancy permit.
- 2. 2. The appeal shall be filed with the Board within 30 days of the date of issuance of the order, requirement, decision, or determination. However, because of other administrative deadlines, this does not guarantee that the case will be heard at the next regular Board meeting. The appeal shall be prepared on the form provided therefore and shall specify the grounds thereof in such a manner that the Board may be fully informed of all facts and elements involved, including a clear statement of the reasons why the appellant deems the appeal to be justified.
- <u>3.</u> <u>3.</u> The Board will be provided with the complete record, including plans and drawings, leading to\_the decision from which an appeal is being sought.
- <u>4.</u> <u>4.</u> The Board may authorize its Secretary to set a hearing date, to advertise, and to place upon the agenda said petition for the next regular or special meeting.
- 5. 5. Any communication purporting to be an appeal or petition shall be regarded as a mere notice of intention to seek relief and shall be of no force or effect until it is made in the form required.
- <u>6.</u> <u>6.</u> When an appeal from a decision is filed, proceedings and work on the premises affected shall be stayed unless the official of board certifies to the Board that, by reason of the facts stated in the certificate, a stay would cause imminent peril to life or property. In that case, proceedings or work may not be stayed except by a restraining order.

### Article IV

### **Hearings**

- 1. Subject to the provisions of IC 36-7-4-920, public hearings shall be held on exceptions, variances, uses and all appeals as noted above in Article III, (1), and as further required by the Zoning Ordinance.
- 2. In all appeals and petitions to the Board, a legal notice of public hearing shall be prepared by the Board and advertised by the petitioner, in a newspaper of general circulation in the County not less than 105 days prior to the date of the hearing. The Appellant or Petitioner shall assume the cost of said notice and shall submit proof of publication prior to the established deadline for hearing applications.
- 3. The Appellant or Petitioner shall also serve notice of the hearing by certified mail to owners of property abutting and directly across the roadway to the property in question. This notice shall be mailed not less than 20-10 days prior to the date of the Plan Commission meeting, if for a petition, and not less than 20-10 days prior to the Board meeting, if for an appeal. This notice

will advise the location and nature of the subject appealed or petitioned and the date, place and time of the public hearing.

<u>The Appellant or Petitioner shall provide the Board with a complete list of the above-mentioned</u> <u>adjacent property owners, together with their last known address and proof of service of</u> <u>notice.</u> The Appellant or Petitioner shall provide the Board with a complete list of the above mentioned adjacent property owners, together with their last known address and proof of service of notice.

#### Article V

#### Conduct of Hearings

1. 1. The procedure for a public hearing on an appeal or petition before the Board is as follows:

- a. The <u>ChairmanChairperson</u> will introduce each case, and will read or have read the initial staff report. People speaking for each case will be encouraged to step up to the podium and give their name, address and comments for the record. <u>The time limit for individual responses is three (3) minutes unless the During the introduction, the ChairmanChairperson may motions to change theset time limit.s for individual responses.</u>
- b. The Appellant or Petitioner shall first present the facts and arguments in support of the case. Comments and questions from the Board members may be interjected during the presentation for clarification of the subject matter.
- c.\_Comments from organized groups, committees and individuals in support of the merits of the case shall then follow.
- d. Comments from those in opposition shall then be heard.
- e. The Appellant or Petitioner shall then receive reasonable time for rebuttal.
- f. There will be no time for rebuttal to the rebuttal. To maintain orderly procedure, each side should proceed without interruption by the other side.
- g. After the public hearing is declared formally closed by the ChairmanChairperson, the Board will consider the petition, at which time staff recommendations can be made.
- 2. Every person appearing before the Board shall abide by the order and directions of the

<u>ChairmanChairperson</u>. Discourtesy, disorderly or contemptuous conduct shall be regarded as a breach of the privileges of the Board and shall be dealt with as the Board directs.

3. In the presentation of a case, the burden shall be upon the Appellant or Petitioner to supply all information necessary for a clear understanding of the case. The Board may continue the hearing when, in its judgement, sufficient evidence has not been provided on which to make a determination.

Statements to the Board made by the Petitioner at the meeting regarding anticipated methods of operation, siting or other details relevant to the decision shall be binding agreements between the petitioner and Board and shall be reflected in the minutes of that meeting. Drawings, displays or documents presented at the meeting by the Petitioner illustrating such details shall also be binding agreements and shall be entered into the Petitioner's file.

- 4. The Board, at its discretion, may continue or postpone the hearing of any case on an affirmative vote of a majority of the members present.
- 5. A request for continuance of a petition must be made by the petitioner seven (7) business days prior to the scheduled Board of Zoning Appeals meeting. Any request for continuance after that 7 day period of time must be approved by the Board of Zoning Appeals at that stated meeting. The criteria for continuance would be that the Board of Zoning Appeals finds just and good cause for continuance.

### Article VI

### <u>Docket</u>

- 1. Each case to be publicly heard before the Board shall be filed in proper form with the required data. The case will then be serially numbered and placed on the docket of the Board. The docket numbers shall include the year and shall begin anew on January 1 of each year.
- 2. When a case receives a docket number, it shall be placed on the hearing agenda. Cases shall come before the Board in regular order or by consecutive numbers unless otherwise ordered by the Board or Coordinator.
- 3. Petition sites with multiple variances can be heard at the same hearing. Use variances shall be decided prior to consideration of the use's associated design standards variance(s). Should the use variance be denied by the Board of Zoning Appeals, the associated design standards variance(s) request shall be null and void.

#### Article VII

#### Powers and Duties

1. The Board shall have the general powers and duties set forth in State law and in the Monroe County Zoning Ordinance, including without limitation, Zoning Ordinance Chapters 808, 812, 813, and 821.

2. With respect to its power to grant variances, the Board shall determine whether a variance application is for a variance of use or for a variance from the development standards of the Zoning Ordinance. For purposes of making such a determination, the Board shall apply the following criteria:

- a. A "use variance" is a variance permitting a use other than that permitted in a particular district by Zoning Ordinance.
- b. A "development standards variance" (aka, a design standards variance) is a variance permitting a physical change in the condition of real property that would not otherwise be permitted by the Zoning Ordinance, including without limitation, the design, scope, number, or location of structures or other improvements to real property (e.g., height, bulk, area, density, setbacks, buildable area, etc.).

3. In exercising its powers, the Board may reverse or affirm, wholly or partly, or modify the order, requirement, decision, or determination being appealed, and, to that end, shall have all the powers of the person or entity from whom the appeal is being sought.

### Article VIII

#### Final Disposition of Cases

- 1. The final disposition of any appeal before the Board shall be in the form of an order either <u>affirming</u>, reversing or modifying the <u>requirement</u>, <u>order</u>, <u>decision or determination being appealed</u> or <u>affirming the disposition being appealed</u> order and denying the <u>appeal</u>. The Board may dismiss an appeal for want of prosecution or for lack of jurisdiction.
- 2.3. All decisions of the Board, on matters heard in public hearings shall be made by record<u>ed</u> vote. The vote of each member shall be a matter of permanent record.
- 3.\_A case may not be withdrawn by the Petitioner after the vote has been ordered by the ChairmanChairperson.

4. An appeal or petition which has been decided against the petitioner shall not again be placed on

the docket for consideration by the Board within a period of 12 months from the date of the decision <u>unless it is requested by the appellant/petitioner and adopted by the unanimous vote</u> of all members present. previously rendered, except upon the motion of a member, and adopted by the unanimous vote of all members present at a regular or special meeting thereof. In determining whether to approve the docketing of the matter, the Board will give consideration to: the extent to which the proposed filing addresses the reasons for Board denial of the prior filing; any changed circumstances relating to the subject property or use; and any subsequent changes to or clarifications of relevant laws. If the Board approves of the docketing of the matter, it shall be subject to the fee provisions for amended petitions.

### Article IX

#### Amendments

- 1. Amendments to these Rules of Procedure may be made by the Board at any regular meeting upon the affirmative vote of a majority of the members. The suspension of any rule of procedure may be ordered at any meeting by unanimous vote of those present.
- Rules of Procedure of the Board of Zoning Appeals of Monroe County, Indiana, approved by the affirmative vote of a majority members of the Board at the regular meeting of the Board held on the \_\_\_\_\_ day of \_\_\_\_\_, \_\_\_. This approval also repeals any prior Rules of Procedure.

Signed:

Attest:

David LandisMargaret Clements, ChairmanChairperson Kevin BuchheitJackie N. Jelen, Secretary



# **MONROE COUNTY BOARD OF ZONING APPEALS**

**Public Meeting Date:** 

March 6, 2024

CASE NUMBER	DETAIL	<b>RECOMMENDED MOTION</b>
VAR-24-7	Floodplain Compensatory Storage Chapter 808	Approval with Conditions

808-6(C) Variance Procedures

In passing upon such applications, the board shall consider all technical evaluations, all relevant factors, all standards specified in other sections of this ordinance, and;

(1) The danger of life and property due to flooding or erosion damage.

(2) The susceptibility of the proposed facility and its contents to flood damage and the effect of such damage on the individual owner.

(3) The importance of the services provided by the proposed facility to the community.

(4) The necessity of the facility to a waterfront location, where applicable.

(5) The availability of alternative locations for the proposed use which are not subject to flooding or erosion damage.

(6) The compatibility of the proposed use with existing and anticipated development.

(7) The relationship of the proposed use to the comprehensive plan and floodplain management program for that area.

(8) The safety of access to the property in times of flood for ordinary and emergency vehicles.

(9) The expected height, velocity, duration, rate of rise, and sediment of transport of the floodwaters at the site.

(10) The costs of providing governmental services during and after flood conditions, including maintenance and repair of public utilities and facilities such as sewer, gas, electrical, and water systems, and streets

and bridges.

#### **Recommended Motion Conditions or Reasoning:**

Approve the Floodplain Variance. All Conditions listed under Chapter 808-6(D) have been satisfied and confirmed based on the Environmental Assessment reviews and the Finding of No Significant Impact statement submitted by US Army Corps of Engineers. The compensatory storage design standard is an optional standard adopted locally and is not a requirement of state and federal permitting.

(D)	Cond	itions for Variances.
	(1)	Variances shall only be issued when there is:
		a. A showing of good and sufficient cause.
		<li>A determination that failure to grant the variance would result in exceptional hardship.</li>
		c. A determination that the granting of a variance will not result in increased flood heights, additional threats to public safety, extraordinary public expense, create nuisances, cause fraud or victimization of the public, or conflict with existing laws or ordinances.
	(2)	No variance for a residential use within a floodway subject to 808-5, Section E or Section G (1) of this ordinance may be granted.
	(3)	Any variance granted in a floodway subject to 808-5, Section E or Section G (1) of this ordinance will require a permit from the Indiana Department of Natural Resources.
	(4)	Variances to the Provisions for Flood Hazard Reduction of 808-5, Section B, may be granted only when a new structure is to be located on a lot of one half acre or less in size, contiguous to and surrounded by lots with existing structures constructed below the flood protection grade.
	(5)	Variances shall only be issued upon a determination that the variance is the minimum necessary, considering the flood hazard, to afford relief.
	(6)	Variances may be granted for the reconstruction or restoration of any structure individually listed on the National Register of Historic Places or the Indiana State Register of Historic Sites and Structures. (Refer to 808- 6, Section F.)
	(7)	Any applicant to whom a variance is granted shall be given written notice specifying the difference between the Flood Protection Grade and the elevation to which the lowest floor is to be built and stating that the cost of the flood insurance will be commensurate with the increased risk resulting from the reduced lowest floor elevation (See 808-6, Section E).
	(8)	The Floodplain Administrator shall maintain the records of appeal actions and report any variances to the Federal Emergency Management Agency or the Indiana Department of Natural Resources upon request (See 808-6, Section E).

Variance Type:	$\boxtimes$ Design $\square$ Use	Planner: Tammy
	$\Box$ Residential $\Box$ Commercial $\boxtimes$ Government	Behrman

PETITIONER	Monroe County Highway Department		
ADDRESS	4700+/- block of E Stipp	RD &	
	5000+/- block of E Moor	res Creek RD	
TOWNSHIP +	Perry Township, Section	25 & Salt Creek Township, Section 30	
SECTION			
PLATS	$\boxtimes$ Unplatted $\square$ Platted		
ACREAGE +/-	9.36 acres within Right of Way easements		
	PETITION SITE	ADJACENT	
ZONING	AG/R, FR, ER / ECO1	AG/R, FR, ER / ECO1	
COMP PLAN	Farm and Forest	Farm and Forest	
USE	County Road	Vacant, Residential, Monroe Lake	

#### SUMMARY

The petitioner is proposing to raise the vertical profiles of E Moores Creek Road and E Stipp Road on their existing alignment and replace the existing Stipp Road bridge over Butcher Branch due to drainage issues and flooding. Most of the work involved will take place in the Special Flood Hazard Area Zone A Flood Fringe. Fill, riprap and retaining walls will be placed in the floodplain as a part of the project. The Monroe County Zoning Ordinance Chapter 808-5(A)(11) requires that, the volume of space which will be occupied by the authorized fill or structure below the BFE shall be compensated for and balanced by an equivalent volume of excavation taken below the BFE; this is broadly called accounting for "compensatory storage". This County Road project has not accounted for compensatory storage under 808-5 and is requesting a design standards variance from this local floodplain requirement. These road projects are listed in the Long Range Stormwater Plan, Items #4 and #16. Tree removal is expected to begin in Winter 2024 followed by utility relocation. Moores Creek Road will be the first phase of the project and then Stipp Road will follow, with mitigation in the form of tree planting in the vicinity of the project. The roads will be paved after construction. Both road segments to be considered are located within EASEMENT NO. DACW27-2-22-492 executed 6/15/2023 from the US Army Corps of Engineers to the Board of Commissioners. The State of Indiana does not require a Certificate of Approval since the Rural Bridge Exemption through a General License applies for this location. Monroe Lake is managed by the Army Corps of Engineers to prevent flood damage downstream. A Record of Environmental Consideration was submitted as a part of USACE granting the perpetual easement for the purposes of the County Highway project. Approving the variance will allow for the project to proceed as designed. If the variance is denied, then this project will likely not proceed, at the discretion of the Stormwater Management Board. To date the Stormwater Program has spent close to \$500,000 on project design and the Environmental Assessment for this project. Requiring compensatory storage would require a whole new Environmental Assessment, acquisition of additional easement from USACE (if they would grant it), more tree removal and additional disturbed area.

#### LOCAL PERMITS

Floodplain Development Permit - FP-24.2 (in process, pending variance)

#### DISCUSSION

During a Community Assessment Visit by DNR Division of Water it was pointed out that the Monroe County Highway Department was not exempt from the Floodplain provisions. Thus, in 2017 language was added under Chapter 800-15(A)(1) Applicability:

- 1. This Zoning Ordinance, unless otherwise noted, shall apply to all public, private and institutional *development*, with the following exception:
  - a. road development projects by the Monroe County Highway Department. However, all Monroe County Highway Department road development projects shall remain subject to the provisions of Chapter 808: Flood Damage Prevention.

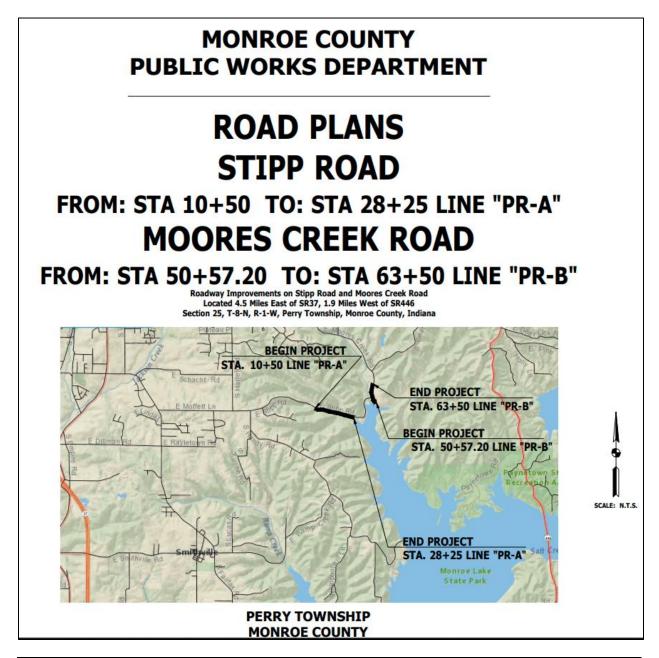
Monroe County adopted the state required Flood Damage Prevention Chapter 808; Ordinance 2017-25 on July 25, 2017. The County also chose to adopt all the optional restrictions that DNR offered as a suggestion. One of the optional design standards deals with compensatory storage. This regulation describes that if fill is added to the floodplain then an equal amount of fill must be removed from the floodplain on the same property specifically stated as:

#### Chapter 808-5(A)(11)

Whenever any portion of the SFHA is authorized for use, the volume of space which will be occupied by the authorized fill or structure below the BFE shall be compensated for and balanced by an equivalent volume of excavation taken below the BFE. The excavation volume shall be at least equal to the volume of storage lost (replacement ratio of 1 to 1) due to the fill or structure.

a. The excavation shall take place in the floodplain and in the same property in which the authorized fill or structure is located.

Monroe Lake was established as a flood control measure when developed in the 1950's. The volume of fill being added to this floodplain can be mitigated by Monroe Lake itself. The spillway is at a set elevation as a control measure so there should not be any additional impacts to neighboring structures as a result of this project.



#### **EXHIBITS -** *Immediately following report*

- 1. Staff Site visit photos / aerials
- 2. Petitioner Site Plan and Engineered Construction Plans
- 3. USACE Finding of No Significant Impact signed 6/29/2022 based on the 343 page Environmental Assessment dated 6/6/2022



Image 1. Highlighted road segments to be improved if variance is approved.



Image 2. DNR Best Available Flood Map with road segments highlighted in yellow shown in Flood Zone A.



#### FINDING OF NO SIGNIFICANT IMPACT

#### STIPP ROAD AND MOORES CREEK ROAD PROJECTS MONROE LAKE, MONROE COUNTY, INDIANA

The U.S. Army Corps of Engineers, Louisville District (USACE) has conducted an environmental analysis in accordance with the National Environmental Policy Act of 1969, as amended. The Final Environmental Assessment (EA) dated 11 May 2022, for the Stipp Road and Moores Creek Road Projects addresses environmental impacts associated with alternatives to address roadway overtopping of Stipp Road and Moores Creek Road and design deficiencies of the Stipp Road bridge, at Monroe Lake in Monroe County, Indiana.

The Final EA, incorporated herein by reference, evaluated alternatives that would reduce the frequency and duration of roadway overtopping of the Stipp Road bridge in the study area. The Preferred Alternative is:

 Raising the vertical profiles of Moores Creek Road and Stipp Road on their existing alignment and replacing the existing Stipp Road bridge over Butcher Branch Creek.

In addition to a "no action" plan, two alternatives were evaluated. The alternatives included 1) raising the vertical profiles of both roads in their existing alignments and replacing the bridge over Butcher Branch Creek (Preferred Alternative), and 2) realigning portions of both roads to a higher elevation and constructing the bridge over Butcher Branch Creek on the new alignment. For a discussion of the alternatives, refer to Section 3 of the Final EA.

For all alternatives, the potential effects were evaluated, as appropriate. A summary assessment of the potential effects of the Preferred Alternative is listed in Table 1:

	Insignificant effects	Insignificant effects as a result of mitigation*	Resource unaffected by action
Aesthetics			
Air quality			
Aquatic resources/wetlands			
Invasive species			
Fish and wildlife habitat	$\boxtimes$		
Threatened/Endangered species/critical habitat			
Historic properties			
Other cultural resources			
Floodplains	$\boxtimes$		
Hazardous, toxic & radioactive waste			
Hydrology			

#### Table 1: Summary of Potential Effects of the Preferred Alternative



US Army Corps of Engineers Louisville District

	Insignificant effects	Insignificant effects as a result of mitigation*	Resource unaffected by action
Land use	$\boxtimes$		
Noise levels	$\boxtimes$		
Public infrastructure	$\boxtimes$		
Socio-economics			
Environmental justice			
Soils	$\boxtimes$		
Tribal trust resources			
Water quality	$\boxtimes$		
Climate change	$\boxtimes$		

All practicable and appropriate means to avoid or minimize adverse environmental effects were analyzed and incorporated into the Preferred Alternative. Best management practices (BMPs) as detailed in the EA will be implemented, if appropriate, to minimize impacts. A Storm Water Pollution Prevention Plan (SWPPP) along with BMPs will be implemented to prevent erosion and soil loss, protect water quality, and avoid or minimize hazardous materials releases during construction. Turbid groundwater that is encountered will be filtered or discharged into settling basins to reduce turbidity before being discharged. In addition, to avoid impacts to wetlands, temporary fencing and signage will be erected at wetland boundaries to mark avoidance areas.

Compensatory mitigation in the form of a voluntary reseeding and tree planting effort will be implemented as part of the Preferred Alternative.

In compliance with 33 C.F.R 230.11, the draft EA was circulated for a 30-day review to concerned agencies, organizations, and the interested public. All comments received during this review period were evaluated and necessary changes were incorporated into the Final EA.

Pursuant to Section 7 of the Endangered Species Act of 1973, as amended, the USACE determined that the Preferred Alternative may affect but is not likely to adversely affect the following federally listed species or their designated critical habitat: Indiana Bat (*Myotis sodalis*) and the Northern Long-eared Bat (*Myotis septentrionalis*). The U.S. Fish and Wildlife Service (USFWS) concurred with the USACE's determination on 16 June 2021

Pursuant to Section 106 of the National Historic Preservation Act of 1966, as amended, the USACE determined that the Preferred Alternative has no effect on historic properties.

Section 404 of the Clean Water Act (CWA) of 1972, as amended, establishes a program that regulates the discharge of dredged or fill material into Waters of the U.S., which generally includes streams, rivers, lakes, wetlands, and some other water courses. Section 404 requires a USACE permit before dredged or fill material is discharged into Waters of the U.S., unless the activity is exempt from Section 404 regulation (e.g., certain farming and forestry activities). The USACE Louisville, Detroit, and Chicago Districts have issued Indiana Regional General Permit (RGP) No. 001 for certain activities in Waters of the



US Army Corps of Engineers Louisville District

U.S. within the State of Indiana under Section 10 of the Rivers and Harbors Act of 1899 and Section 404 of the CWA. Certain activities that impact 1 acre or less of Waters of the U.S., or 2 acres or less for open waters, and qualify for the associated Indiana Department of Environmental Management (IDEM) Section 401 Water Quality Certification (WQC) are eligible for this RGP. Notification to USACE is required for impacts exceeding the RGP notification thresholds and for any work occurring in navigable waters. Notification to IDEM is required for any and all impacts to Waters of the U.S. in the State of Indiana. The Preferred Alternative would be authorized under the Indiana RGP No. 001 with notifications to both USACE and IDEM. All conditions of the RGP, its General Conditions, and IDEM's Section 401 WQC will be implemented in order to minimize adverse impacts to Waters of the U.S. and water quality.

Technical, environmental, and cost effectiveness criteria used in the formulation of project alternatives were those specified in the Water Resources Council's 1983 <u>Economic and Environmental Principles and</u> <u>Guidelines for Water and Related Land Resources Implementation Studies</u>. All applicable laws, executive orders, regulations, and local government plans were considered in evaluation of alternatives. Based on this report, the reviews by other Federal, State and local agencies, Tribes, input from the public, and the review by my staff, it is my determination that the Preferred Alternative would not cause significant adverse effects on the quality of the human environment; therefore, preparation of an Environmental Impact Statement is not required.

Date

Eric D. Crispino/ Digitally signed by Eric D. Crispino Date: 2022.06.29 18:22:59 -04'00'

Eric Crispino Colonel, Corps of Engineers District Commander



# MONROE COUNTY BOARD OF ZONING APPEALS

Public Meeting Date:

March 6, 2024

CASE NUMBER	DETAIL	RECOMMENDED MOTION
VAR-24-3	Side Yard Setback	Denial

812-6 <u>Standards for Design Standards Variance Approval</u>: In order to approve an application for a design standards variance, the Board must find favorable findings for all three (3) criteria, A, B, and C, listed after the agenda within the BZA packet.

# **Recommended Motion Conditions or Reasoning:**

Staff recommends **denial** of VAR-24-3 as Practical difficulties have not been demonstrated in regard to the proposed location of the garage.

Variance Type:	Design 🗆 Use		Planner: Daniel Brown		
	Reside	ential 🗆 Commercial			
PETITIONER		Murnahan, William K. (Owner) c/o			
		Sean Matthews of Matthew	vs Home Design & Rendering		
ADDRESS		4292 N Old State Road 37			
		53-05-16-401-012.000-004	53-05-16-401-012.000-004		
<b>TOWNSHIP + SECTION</b>		Bloomington, Section 16			
PLATS		□ Unplatted ≥ Platted: Northcliff Subdivision Lot 34			
ACREAGE +/-		0.43 acres			
	PET	TITION SITE	ADJACENT		
ZONING	Estate Residential 1		Estate Residential 1		
<b>Comprehensive Plan</b>	MCUA Suburban Residential		MCUA Suburban Residential		
USE	Single-family Residential		Single-family Residential		

#### SUMMARY

This variance was generated by a Residential Building Permit, R-23-1239. The petitioner is requesting a Design Standards Variance to construct a 648-square-foot garage that will be attached to an existing single-family residence. Part of said single-family residence will be modified or removed to accommodate the new garage; an existing canopy attached to the single-family structure will also be removed. The proposed design and location of the garage however encroach into the side yard setback for the southern side of the property.

As this is a substandard Lot of Record for the Estate Residential 1 zoning district, it is deemed to conform with the minimum lot size requirement and is granted a reduced setback of 15 feet from the side. However, the proposed attached garage is located only 8 feet from the property line. Hence, this variance was triggered. According to Chapter 833 table 33-5, a detached garage would allow said garage to have a side yard setback of only 5 feet, but the petitioner has requested that the garage remain attached.

If the design standards variance is **<u>approved</u>**, the petitioner will be able to continue with their plans and comply with all other building and zoning codes. If the design standards variance is denied, the petitioner will be required to generate a new site plan where the proposed construction satisfies the setback standards.

#### **EXHIBITS**

- 1. Site Maps
- 2. Staff Visit Photos
- 3. Petitioner Letter
- 4. Petitioner Site Plan

#### **EXHIBIT 1: Site Maps**



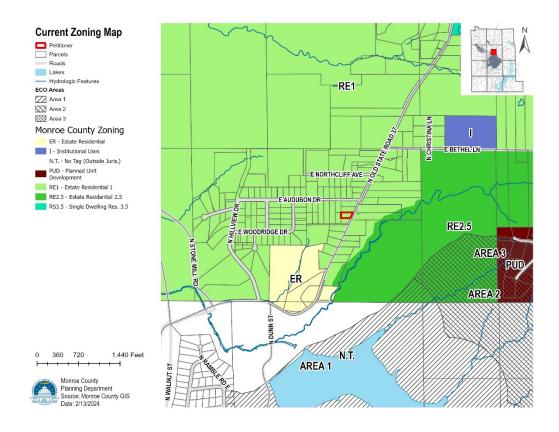
### Above, the Location Map of the petition property; Below, the Site Conditions Map



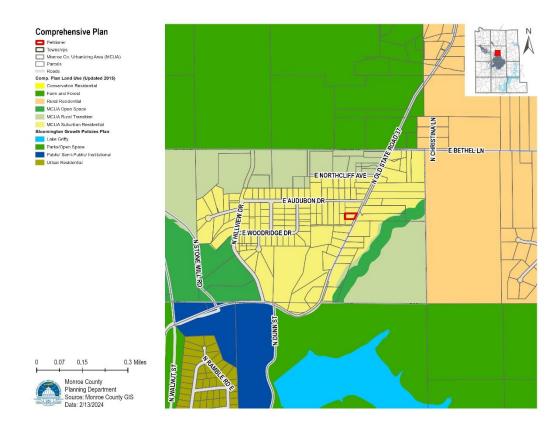


0 5 10 20 30 40 50 Feet





Above, the Current Zoning Map of the petition property; Below, the Comprehensive Plan Map



#### **EXHIBIT 2: Site Photos**

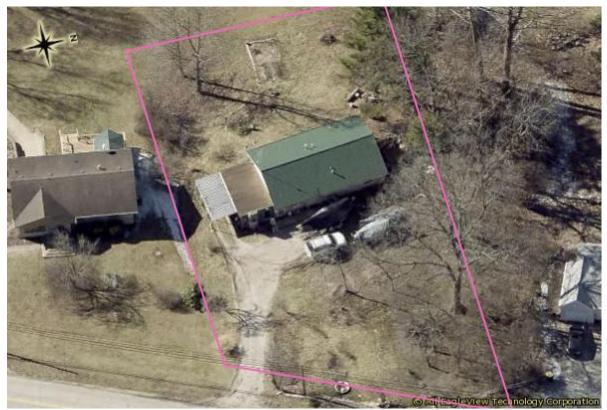


Photo 1: Pictometry view from the East.

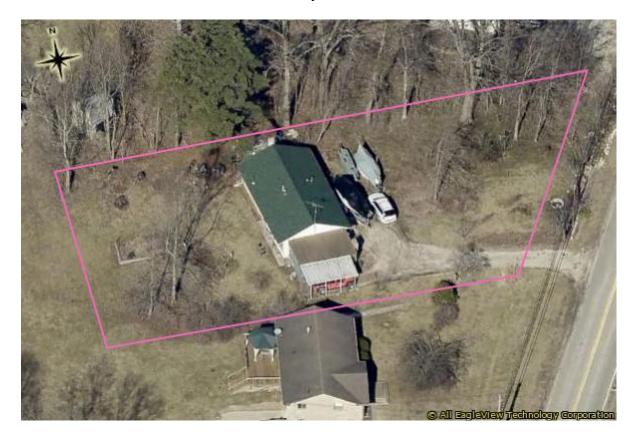


Photo 2: Pictometry view from the South.



Photo 3: View of the property from the right-of-way.



Photo 4: View of the existing canopy and section of the home to be replaced by the garage.



Photo 5: View of the existing canopy and proximity to side property line

#### **EXHIBIT 3: Petitioner Site Plan**

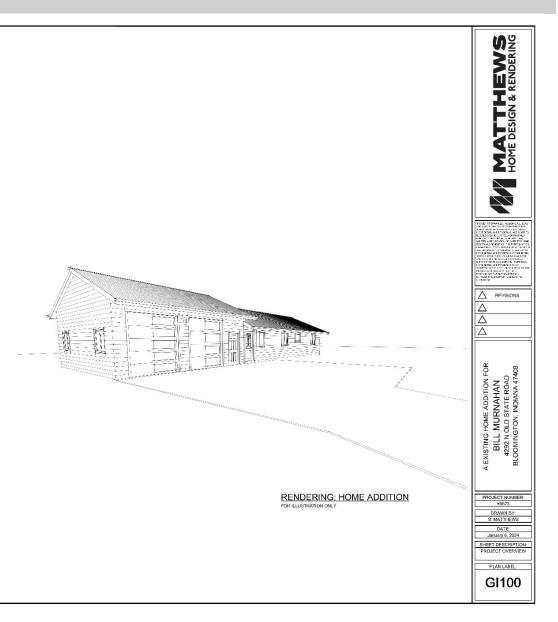
### **BILL MURNAHAN**

PROJECT: EXISTING RESIDENCE GARAGE ADDITION

ADDRESS: 4292 N OLD STATE ROAD **BLOOMINGTON, INDIANA 47408** 

DESIGNER: SEAN MATTHEWS BUILDER: ROGERS REMODELING LLC

INDEX	
PROJECT OVERVIEW	GI100
SITE PLANS	AS101
DEMOLITION PLAN	AD101
EXISTING ELEVATION	AD201
PROPOSED FLOOR PLAN	AE101
PROPOSED ROOF PLAN	AE121
PROPOSED FRAMING PLAN	AE122
PROPOSED ELEVATIONS	AE201

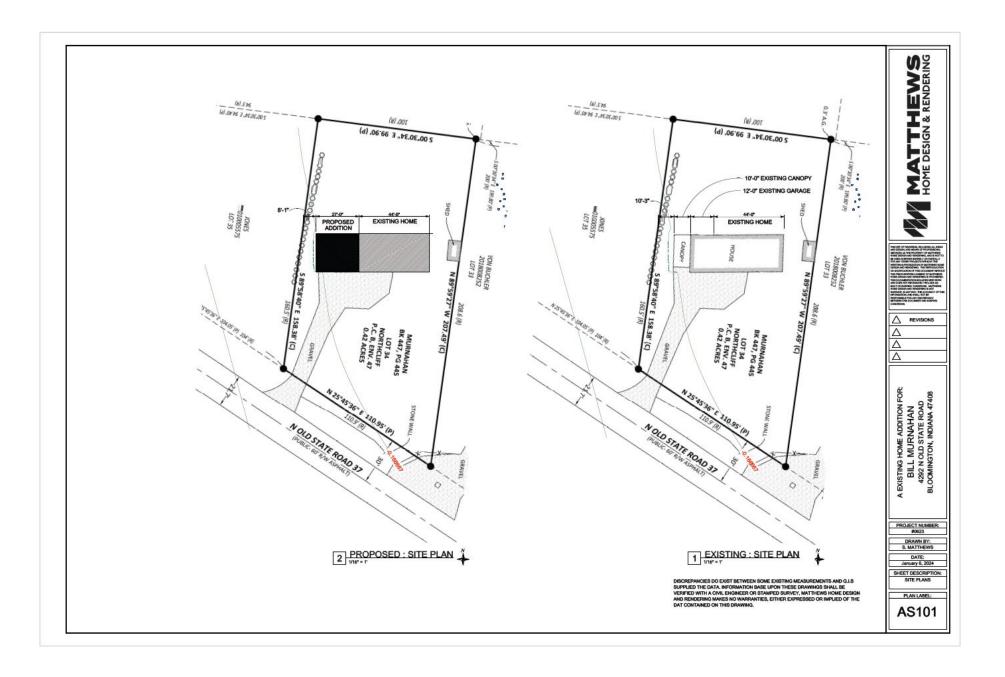


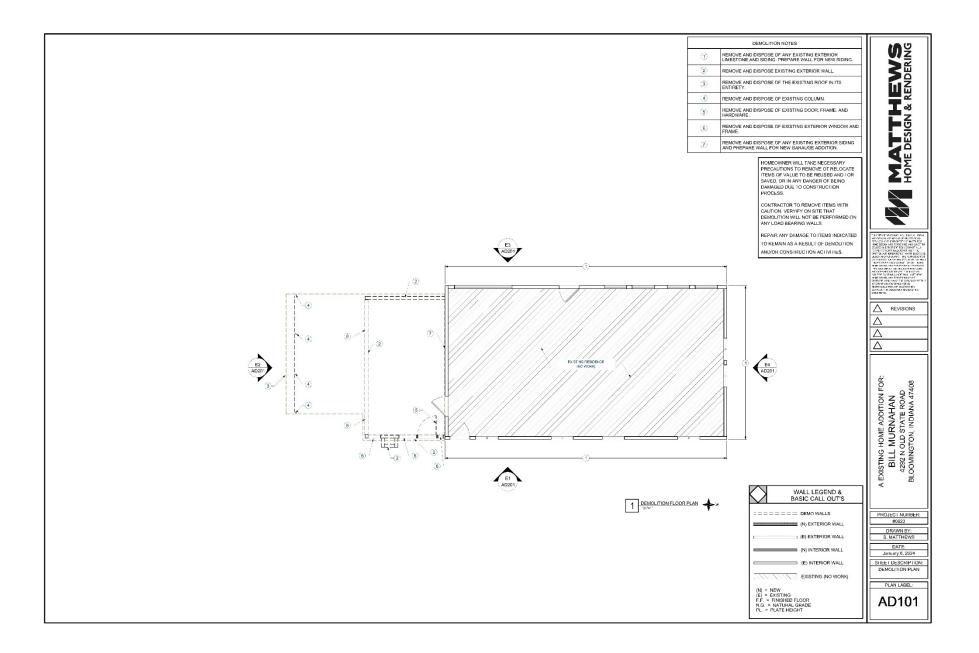
#### GENERAL NOTES:

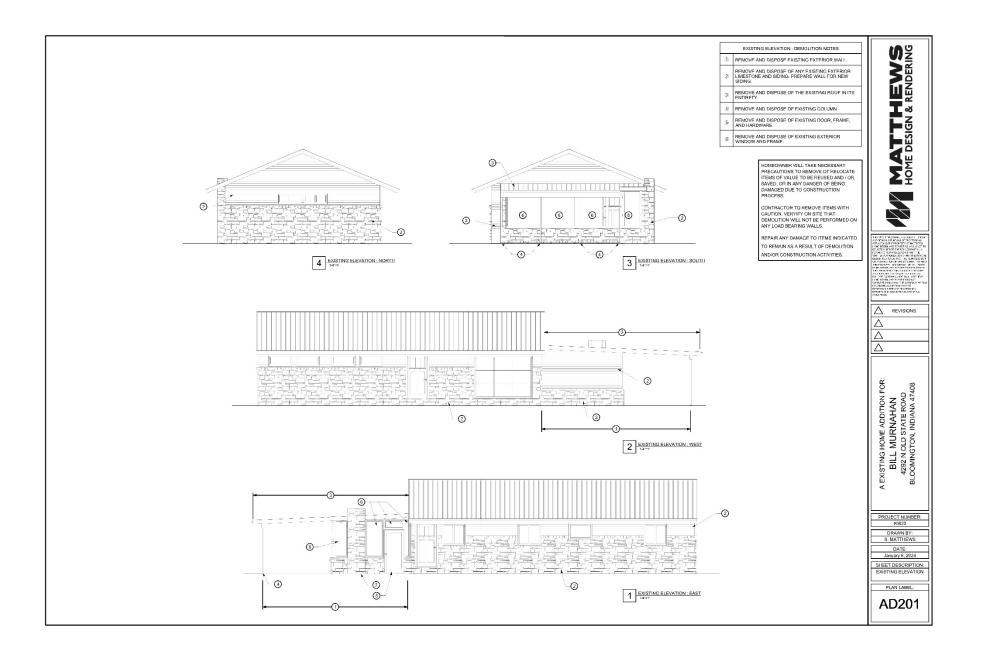
THESE PLANS ARE NOT CONSTRUCTION DOCUMENTS! THESE PLANS ARE SCHEMATIC ONLY AND ARE PROVIDEDONLY AS A QUIDE. IT IS RECOMMENDED THAT A LICENSEDSTRUCTURAL ENGINEER BE ENGAGED TO CUSTOMIZETHESE PLANS TO YOUR LOCAL CONDITIONS AND CONSTRUCTION WITHOUS PREVALENT IN YOUR AREA. SITE SPECIFIC SOIL CONDITIONS, WIND SPEEDS, NUOTHER FACTORS CAN DRAMATICALLY AFFECTSTRUCTURAL BUILDING ELEMENTS.

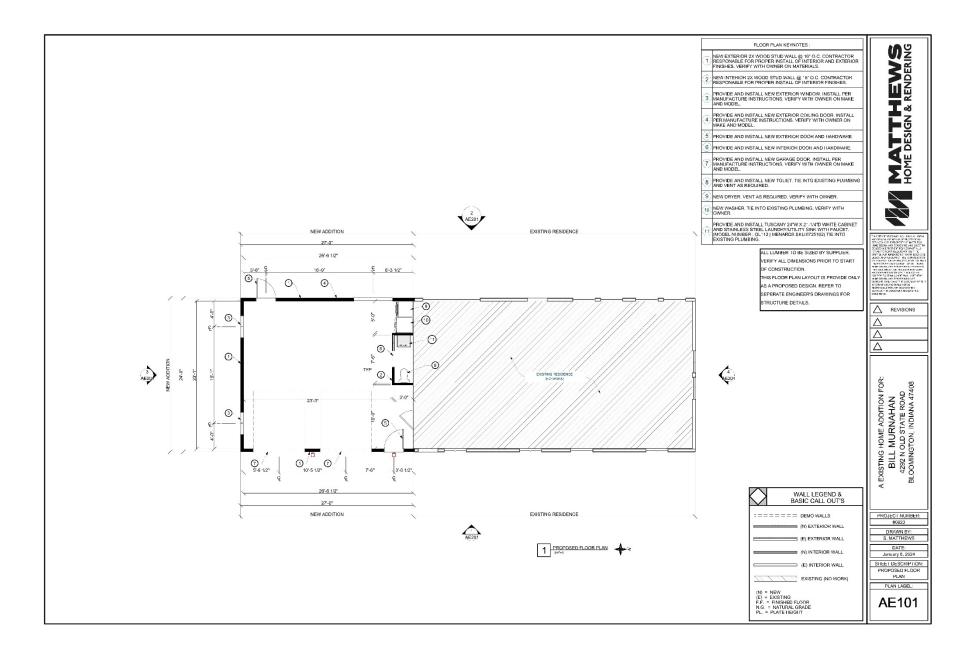
WRITTEN DIMENSIONS AND SPECIFIC NOTES SHALL TARE PRECEDENCE OVER SCALED DIMENSIONS AND GENERAL NOTES. THE BROWEREROESIONER SHALL BE CONSULTED FOR CLARRIECATION IF SITE CONDITIONS ARE DEVOLUTIERED FAITA TARE DIFFERENT THAN SHOWN IT DISORGENNICES ARE FOUND IN THE PLANS OR NOTES, OF IF A QUESTION ARBES OVER THE INTENT OF THE PLANS OR NOTES. CONTINGOTES MALL VERITY AND DISERBONGINE CFAIL DIMENSIONS (INCLUDING ROUGH OPENINGS). ALL TRUETS SHALL AMINTAIN A CLEAN WORK SITE AT THE FIND OF FACH WORK DAY.

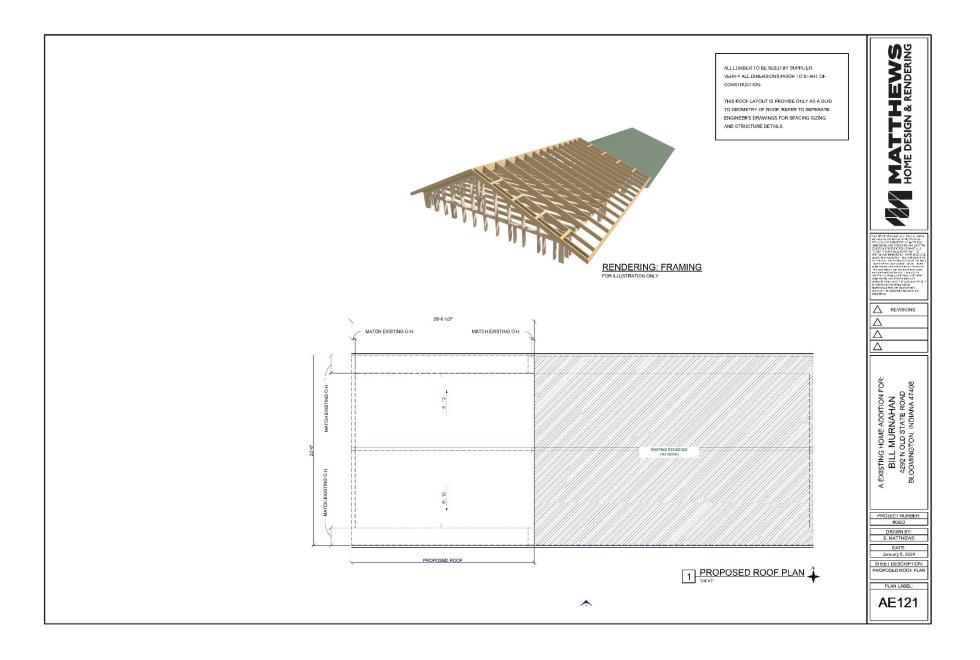
MATTHEWS HOME DESIGN AND RENDERING IS NOT RESPONSIBLE FOR ANY STRUCTURAL ASPECTS OF THIS DESIGN, ALL STRUCTURAL COMPONENTS SHALL BE PROVIDED BY A LICENCED ENGINEER OR ARCHTECT.

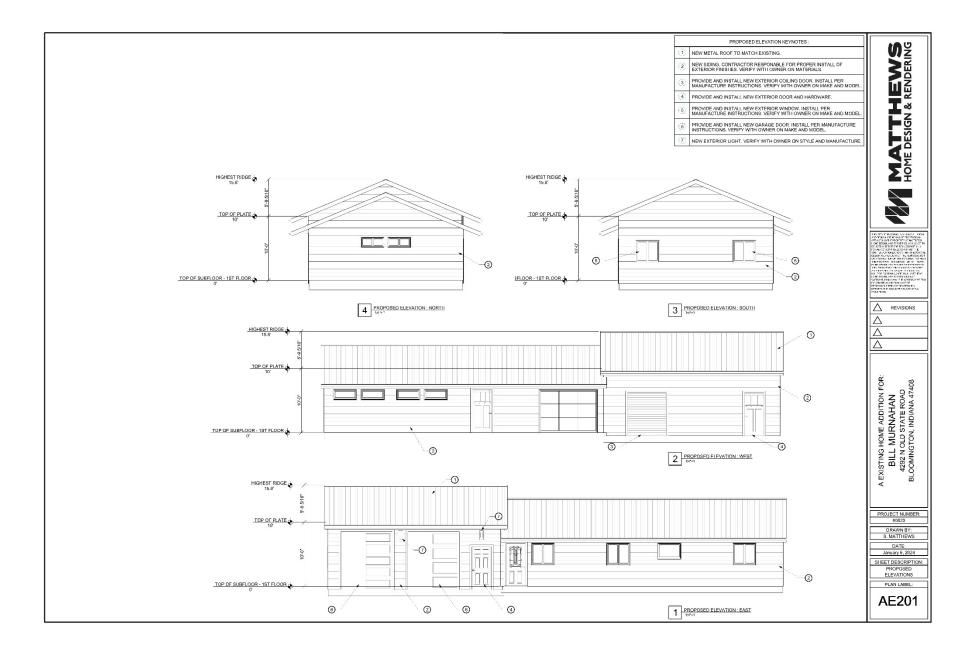














# MONROE COUNTY BOARD OF ZONING APPEALS Public Meeting Date: March 6, 2024

 
 CASE NUMBER
 DETAIL
 RECOMMENDED MOTION

 VAR-24-4
 Minimum Lot Width from Chapter 804
 Approval

812-6 <u>Standards for Design Standards Variance Approval</u>: In order to approve an application for a design standards variance, the Board must find favorable findings for all three (3) criteria, A, B, and C, listed after the agenda within the BZA packet.

#### **Recommended Motion Conditions or Reasoning:**

<u>Approve the minimum lot width variance:</u> Practical difficulties have been demonstrated. This is a flagpole lot that does not meet minimum lot width of the FR zone. Construction is not possible without variance approval or seeking a rezone with a smaller lot width requirement or a lot line shift with an adjacent property.

Variance Type:	$\boxtimes$ Design $\square$ Use		Planner: Shawn Smith	
	🛛 Reside	ential 🗆 Commercial		
PETITIONER		Daprile, John and Angela	(Owners)	
ADDRESS		8541 E Wilderness Trail		
		53-01-35-200-012.000-00	3	
TOWNSHIP + SE	CTION	Benton North Township, S	Benton North Township, Section 35	
PLATS		$\boxtimes$ Unplatted $\square$ Platted:	Unplatted 🗆 Platted:	
ACREAGE +/-		5 acres		
	PET	ITION SITE	ADJACENT	
ZONING	FR		FR and SR	
CDO ZONE	Rura	Residential	Rural Residential/Managed Lands	
USE	Vaca	nt	Single-family Residential/Vacant	
EXHIBITS				

- 1. Location Map
- 2. Site Conditions Map
- 3. Pictometry & Staff Visit Photos
- 4. Petitioner Letter
- 5. Petitioner Site Plan

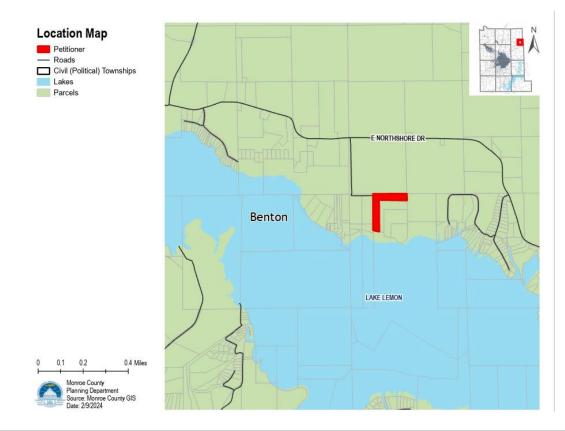
#### SUMMARY

The petitioner is requesting one Design Standards Variance to construct an approximate 2,660 sq ft new singlefamily residence at 8541 E Wilderness Trail on a 5 acre lot in the FR zone. There is also a proposal for a 1,344 sq ft pole barn/storage structure. The proposed location does not meet the 200' minimum lot width requirement for the FR zone, however all other design standards are being met. The lot width of the site is approximately 135 ft. The petitioner has a residential building permit on file (R-24-47) and a residential pole barn structure permit (R-24-63).

If the design standards variance is **approved**, the petitioner will be able to continue with the building permit applications and comply with all other building and zoning codes.

If the design standards variance to the minimum lot width is <u>denied</u>, the petitioner will not be able to construct either of the proposed structures on the property without obtaining a rezone or conducting a lot line shift.

#### **EXHIBIT ONE: Location Map**



# **EXHIBIT TWO: Site Conditions Map**







**Photo 1** – Facing North (Private Drive)



Photo 2 – Facing West



Photo 3 – Facing South (Lake Lemon)



Photo 4 – Facing East (adjacent property)



Photo 5 – Facing Northwest (location of proposed SFR)

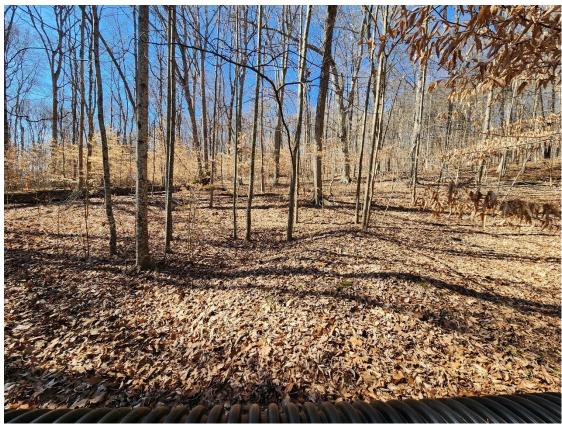


Photo 6 – Facing West (location of proposed pole barn)



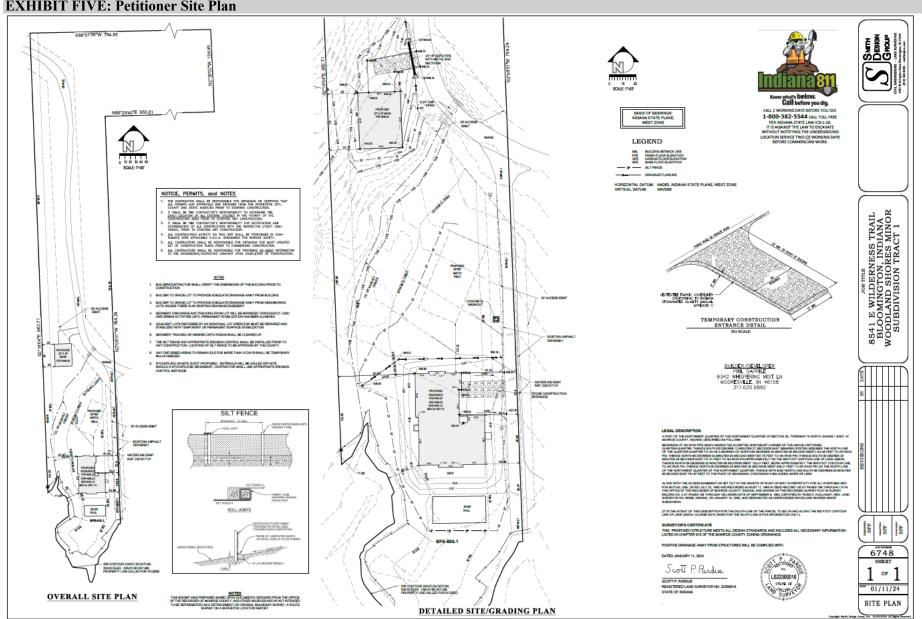
Photo 7 – Facing East (shoreline)



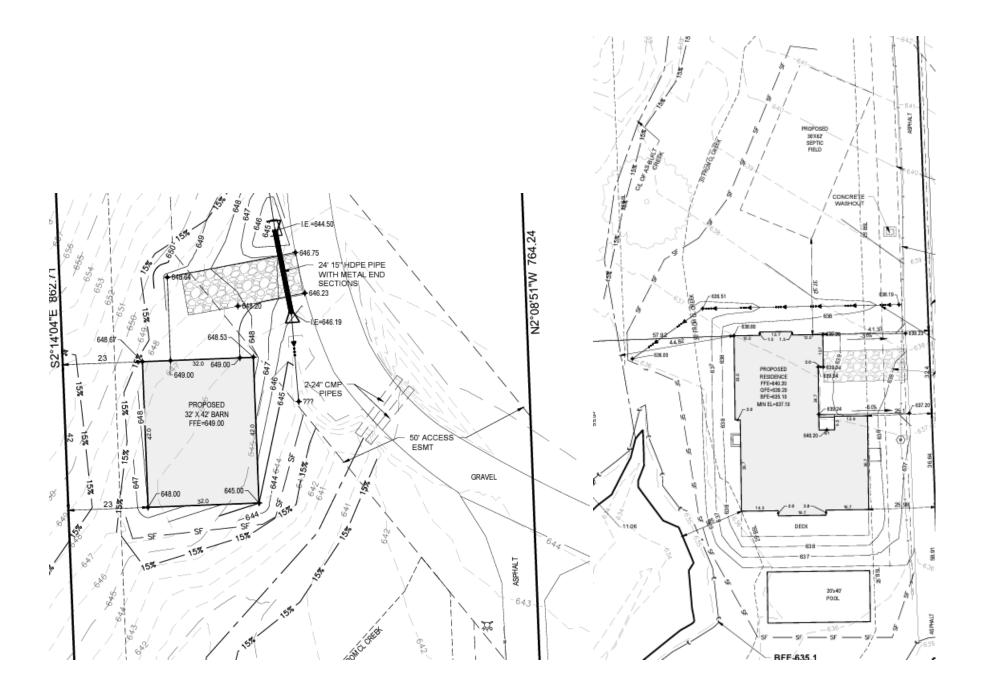
Photo 8 – Facing South

# **EXHIBIT FOUR: Petitioner Letter**

John P and Angela S Daprile are requesting a variance so we can build a 3 bdrm home with a 3 car attached garage on the property at 8541 E Wilderness Trail



#### **EXHIBIT FIVE: Petitioner Site Plan**





# MONROE COUNTY BOARD OF ZONING APPEALS

**Public Meeting Date:** 

March 6, 2024

CASE NUMBER	DETAIL	RECOMMENDED MOTION
VAR-24-5	Design Standards Variance to Chapter 802, Tourist Home/Cabin, Condition #48b	Approval with Conditions

812-6 <u>Standards for Design Standards Variance Approval</u>: In order to approve an application for a design standards variance, the Board must find favorable findings for all three (3) criteria, A, B, and C, listed after the agenda within the BZA packet.

# **Recommended Motion Conditions or Reasoning:**

Approve the design standards variance to Chapter 802 Condition #48b: Practical difficulties are met. There are no scenarios where the property utilized as a tourist home/cabin does not meet Condition #48b. Subject to the following condition:

1.) The petitioner records an affidavit stating that they will reside on the property during any period in which the tourist home is rented.

Variance Type:	□ Desig	n 🛛 Use	Planner: Drew Myers	
$\Box$ Residential $\boxtimes$ Commercial				
PETITIONER	Williams, Ronald (owner & applicant)		& applicant)	
ADDRESS 1901 E Lukes CT				
		53-08-27-300-041.001-008		
TOWNSHIP + SECTION Blooming		Bloomington Township, S	loomington Township, Section 27	
PLATS [2		⊠ Unplatted □ Platted:		
ACREAGE +/-		1.39 acres		
	PET	ITION SITE	ADJACENT	
ZONING	SR		ER, SR, and CR	
CDO ZONE	MCU	JA Suburban Residential	MCUA Suburban Residential	
USE	Singl	e-family Residential	Single-family Residential;	
EXHIBITS				

# EXHIBITS

- 1. Site Pictometry
- 2. Petitioner Letter
- 3. Petitioner Site Plan
- 4. <u>Link to Chapter 802</u> Permitted uses in SR
- 5. Residential Building Permit (15-R1-51)
- 6. Perennial Estates Subdivision Lot 1 & Lot 2 Amendment Four Final Plat
- 7. VRBO Listing Pictures
- 8. Enforcement Letter (AC-21-36)
- 9. Timeline of Events

# SUMMARY

The petitioner is requesting a Design Standards Variance to Chapter 802, Condition #48b with respect to the land use classification of a Tourist Home/Cabin. On January 3, 2024, the Monroe County Board of Zoning Appeals voted 3-2 to grant the petitioner a use variance to operate a Tourist Home/Cabin at 1901 E Lukes Court. The subject property contains 1.39 acres, is zoned Suburban Residential (SR), and currently exhibits the land use of single-family dwelling. The petitioner intends to advertise the living space above the existing attached garage as a short-term rental. According to the petitioner, the living space above the attached garage was originally built to house his daughter and son-in-law in 2016.

Chapter 802 of the Monroe County Zoning Ordinance defines "Tourist Home/Cabin" as:

*Tourist Home/Cabin* – A building, or portion thereof, in which four (4) or fewer guest rooms are furnished to the public under the terms of a short-term lodging agreement.

The definition of a "short-term lodging agreement" under Chapter 801 of the Zoning Ordinance is as follows:

*Short-Term Lodging Agreement.* An agreement under which rooms are provided for a fee, rate, or rental, and are occupied for overnight lodging or habitation purposes for a period of less than thirty (30) days.

The use of a Tourist Home/Cabin is permitted in the AG/RR, FR, and CR zoning districts, and is conditional in the ER, LR, MR, HR, and HR zoning districts. Whether listed as permitted or conditional, the use is subject to special condition #48.

- 48. Criteria for Tourist Home or Cabin uses in AG/RR, FR, and CR zoning districts:
  - a) The lot must meet or exceed the minimum lot size and infrastructure facilities (i.e. septic system, driveway) requirement for the zoning district prior to the commencement of the Tourist Home or Cabin use;

The applicant does meet this requirement.

- b) The Tourist Home or Cabin shall be located no closer than two-hundred (200') feet from any adjoining principal use structure not currently being used as a Tourist Home or Cabin or from the adjoining property setback line if no adjoining principle use structure exists.
   The applicant does not meet this requirement. They are 154 feet from the adjoining principle use structure at 2000 E Lukes CT. Hence this variance request.
- c) Any outdoor pool or spa facilities must meet State and Local Board of Health requirements and must be visually screened from surrounding properties and properly secured with a Power Safety Pool Cover or Enclosure as defined in Indiana Code (675 IAC 20-4-27 Safety Features; 675 IAC 20-3-9 Enclosure) standards for a Class C, Semi-Public Pool.

Outdoor pool facility use not requested as a part of Tourist Home/Cabin request.

- d) Parking:
  - 1) Parking only on paved or graveled driveways;
  - 2) No parking is allowed on the street or road;
  - *3)* One (1) parking space per guest room; and,
  - 4) (4) No parking of any vehicles in any yard or setback area as defined by Chapter 804 of the Zoning Ordinance.

The applicant can meet this requirement.

- *e) Rules, in a readable size and format, shall be posted outside near the main entrance to the Tourist Home or Cabin and shall include the following:* 
  - 1) Rules and regulations for ensuring safety and preservation of neighborhood values (e.g., emergency phone numbers; 24 hour contact number for property owner or manager; noise restrictions; solid waste management rules; fishing license rules; etc.);
  - 2) Diagram of property boundary lines; and,
  - *3) Diagram of designated parking.* The applicant can meet this requirement.
- *f)* Smoke detectors and a fire extinguisher shall be installed and maintained in working order in all Tourist Homes or Cabins.

The applicant can meet this requirement.

- *g)* All solid waste and refuse shall be removed from the property and properly disposed of prior to a change of occupancy.
  - The applicant can meet this requirement.
- *h)* No more than two (2) guests per guest room. The applicant can meet this requirement.

If the use variance is approved, the petitioner will proceed with the following process:

- 1.) Apply for design standards variance to Condition #48 for all requirements that cannot be met for a Tourist Home/Cabin, including 48(b),
- 2.) Submit a Commercial Site Plan filing,
- 3.) Acquire a General Improvement Location Permit (filed by staff once site plan is approved),
- 4.) Acquire a Land Use Certificate (LUC) from the Planning Dept.

If the use variance is denied, the petitioner will not be able to rent the space under a short-term lodging agreement.

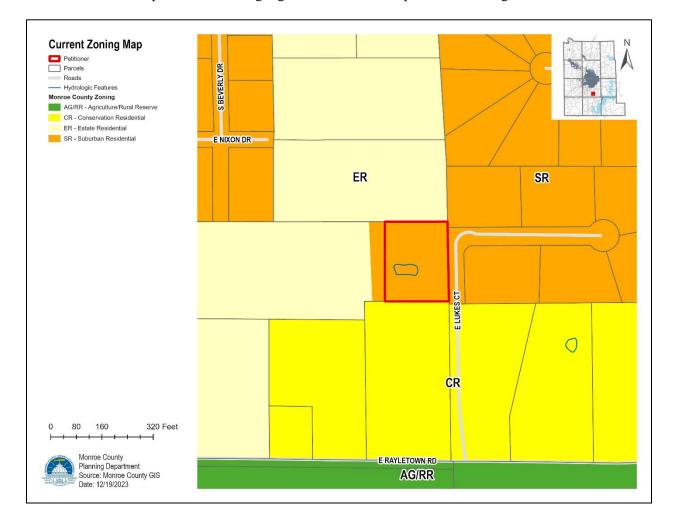
#### BACKGROUND

The existing residence received a residential building permit in 2015 (15-R1-51) to construct a 3-bedroom single-family residence. The number of residential units listed on the building permit was one (1), however, the construction plans included an accessory dwelling that has a separate entrance over the garage. The septic permit (#20651) lists three (3) bedrooms total. See Exhibit 5.

In 2021, a case (AC-21-36) opened from complaint 21-36. The original complaint was that the *detached* garage on the petition site was built on an easement and was under the process of being expanded, which would create an encroachment into setbacks. The Building Dept. performed a site visit where a sign advertising the *attached* garage as an Airbnb was noticed. An online check confirmed the upstairs of the attached garage was advertised on Airbnb as a short-term rental. The land use of an Airbnb is classified as a Tourist Home/Cabin, which is not permitted in the SR zoning district. The Planning Department followed up with a letter under the enforcement case AC-21-36 detailing the illegal use of the Tourist Home/Cabin (See Exhibit 8). Mr. Williams ceased the rental at 1901 E Lukes CT. On January 3, 2024, the Board of Zoning Appeals voted to grant a use variance to operate this property as a Tourist Home/Cabin.

### Suburban Residential (SR) District

**Suburban Residential (SR) District**. The character of the Suburban Residential (SR) District is defined as that which is primarily intended for existing, possibly nonconforming, recorded single family residential subdivisions and lots of record. Its purposes are to accommodate existing, substandard subdivision developments and lots, to permit the build-out of single family residential uses in those developments and lots, to encourage the development of sanitary sewer systems for the existing development in the Lake Lemon area, to discourage the development of nonresidential uses, to protect environmentally sensitive areas, such as floodplain, karst, and steep slopes, and to maintain the character of the surrounding neighborhood. Therefore, the number of uses permitted in the SR District is limited. Some uses are conditionally permitted. The conditions placed on these uses are to insure their compatibility with the residential uses. The need for expanding this district beyond the areas designated on the Official Zone Maps on the date of the adoption of the zoning regulations is not anticipated or encouraged.



# **EXHIBIT ONE: Site Pictometry**



**Photo 1** – view from South



**Photo 2** – view from East



**Photo 3** – view from North



**Photo 4** – view from West

### **EXHIBIT TWO: Petitioner Letter & Owner Consent**

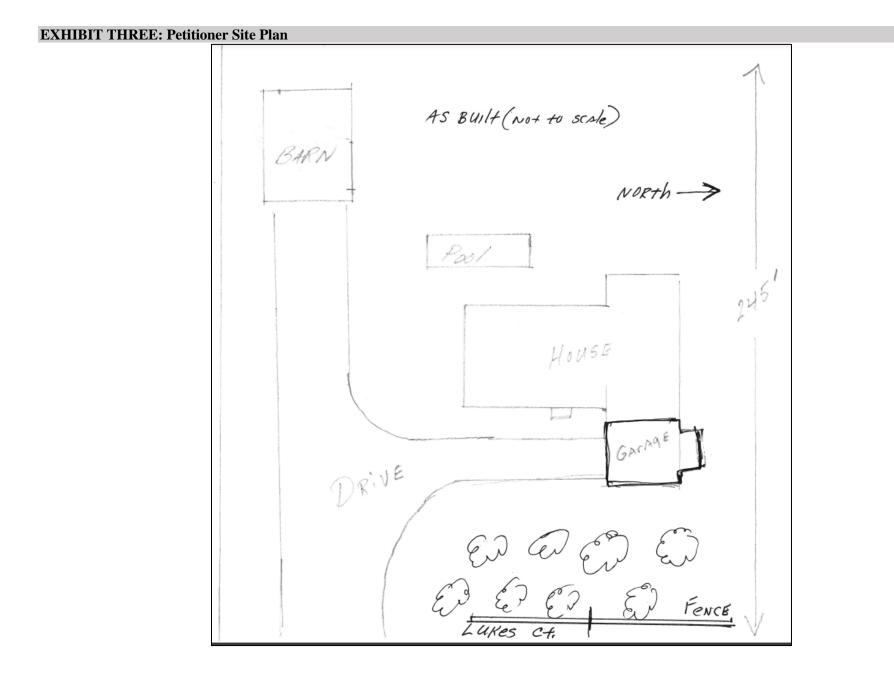
Dear Board of Zoning Appeals

I am writing regarding my property at 1901 E Lukes Ct. I am applying for a design standard variance. (Chapter 802 48B) I have been approved for the use variance. But there's is a question regarding the distance to my neighbor's house, Marylin Gilquest. You have the letter she wrote previously stating that she was good with the cabin rental. I have also sent it again.

• The distance is around 160' +/- There is a double row of pine trees, a chain link fence and a street between us. I hope this doesn't pose a problem.

Thank You for considering this.

Ronald F Williams

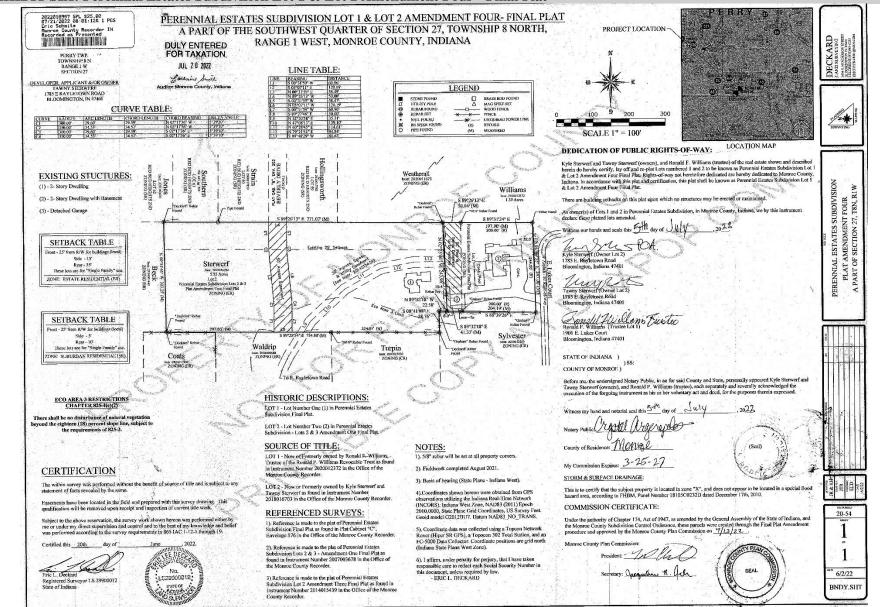


#### USES INTENSITY SR Condition Agricultural Uses Historic Adaptive Reuse C 15; 44 Residential Uses Accessory Apartments P 26 L P Accessory Livestock 43 L P 5 Accessory Use Historic Adaptive Reuse C 15; 44 P Home Occupation Т 16 P Residential Storage Structure L 15 Single Family Dwelling P. n/a 1 P Temporary Dwelling L 3; 53 P Two Family Dwelling n/a 2 Public and Semipublic P 13 Accessory Use Group Home Class I P L Historic Adaptive Reuse C. 15:44 Wireless Communications Facilities C 32 **Business and Personal Services** С. 15, 22, 44 Artisan Crafts M Historic Adaptive Reuse P 15; 44 P. Real Estate Sales office Or Model L 9 Retail and Wholesale Trade Historic Adaptive Reuse P 15; 44 Automotive and Transportation Historic Adaptive Reuse P. 15; 44 Manufacturing, Mining Construction Trailer P 17 н P 15; 44 Historic Adaptive Reuse

# **EXHIBIT FOUR: Permitted Use Table for SR**

# **EXHIBIT FIVE: Residential Building Permit**

APPLICATION MUST BE FILLED OUT COMPLETELY; <u>PLEASE PRINT</u> 617-35240-00 Parcel NoS <u>3-66-27-300-041.001-008</u> Subdivision <u>PEFENNIA</u> Project Address <u>1901</u> <u>Lakes Ck</u> Township <u>PERRY</u> Section No. <u>14</u> Max Hight's 35' Set backs: Front: 25' From ROW Side: 5' Rear /0' (Local road) Side: 5' Rear /0' (Local road) Si
Property Owners Name RONA 12 F. W. // Irans Phone No. 812-327-0353 Property Owners Address P.D. Box 715 City Clear CREEK INZip Code 47 426
Applicants Name SAME Phone No
Applicants AddressCityZip Code
General Contractor Jeremy FERREE Phone No. 812-699-0327
Please check applicable boxes and fill in blanks as required:         Proposed Work:       New Construction       Addition       Remodel (area)       Other (explain)         Rental:       Yes       Yes       No       Sink Holes:       Yes       No         Building use (i.e. personal residence)       duplex, storage bldg., barn, garage, etc., (explain)
Total number of bedrooms       3       Number of residential units       4       Estimated construction cost (census) 429.087         Total Square Footage of proposed structure       9809       6       6       6         First floor square footage       35.64       6       6       6       6         Second floor square footage       905       7       6       7       6       <
Driveway Permit No. 2011162 State of Indiana Monroe County City of Bloomington
Wastewater system to be connected to: City of Bloomington Sewer Other sanitary system
The applicant hereby certifies and agrees as follows: (1) I am anthonized to make application. (2) I have read this application and attest that the information furnished is correct, including that contained in plans. (3) If there is any misrepresentation in this application, or associated documents, Monroe County may revoke any permit or Certificate of Occupancy issued based upon this misinformation. (4) I agree to comply with all Monroe County Ordinances, permit conditions and State statutes which regulate building construction, use, occupancy and site development. (5) I grant and will request Monroe County Officials to enter onto the property listed on this application for the purpose of inspecting the work permitted by this application and posting notices. (6) I will retain the Certificate of Occupancy in my records upon completion of the project. NOTE: Plans shall mean all site and construction plans and specifications, whether furnished prior to or subsequent to the application date. All plans furnished subsequent to application and must be specifically approved by the County with an appropriate endorsement and the signature of the approving official prior to plan implementation. The Permit is not valid, and work is not permitted until signed and issued by the Agent of the Monroe County Building Department.
Signature of Applicant: Level 7 William Date: 3-27-15
01/04/2011/Bldg/Reviews/Forms



#### EXHIBIT SIX: Perennial Estates Subdivision Lot 1 & Lot 2 Amendment Four - Final Plat

# **EXHIBIT SEVEN: VRBO Listing Pictures**

# All photos



Bloomington Vacation Rental | 1BR | 1BA | 850 Sq Ft | Stairs Required



Exterior | Heated Driveway Parking (3 Vehicles)



Exterior | Private Deck



Kitchen | Cooking Basics | Dishware/Flatware









Property grounds

Exterior

#### **EXHIBIT EIGHT: Enforcement Letter (AC-21-36)**



Monroe County Plan Commission and office of the Monroe County Board of Zoning Appeals Monroe County Government Center 501 N. Morton St., Suite 224 Bloomington, IN 47404 Telephone: (812) 349-2560 / Fax: (812) 349-2967 https://www.co.monroe.in.us/department/?structureid=13

# Enforcement Letter 1 AC-21-36

Issued to: Williams, Ronald F Revocable Trust 1901 E Lukes Ct Bloomington, IN 47401-9353 Enforcement Address: 1901 E LUKES CT Bloomington, IN 47401-9353 53-08-27-300-041.001-008

September 13, 2021

Hello Ronald F Williams Revocable Trust / Ronald Williams,

The Monroe County Planning Department is contacting you today due to Monroe County Ordinance violations for address 1901 E LUKES CT Bloomington, IN 47401-9353- 53-08-27-300-041.001-008. The above listed property is in violation of the following Monroe County Ordinance(s) based on property and permit history review:

802-5- Permitted Land Uses

It was noted during a site visit for unpermitted construction that this property is being rented as a short term tourist rental. An online check confirmed the upstairs of the attached garage is advertised on Airbnb as a short term rental. A short term tourist rental is not a permitted use in the SR zone.

# Listed below are the required actions to bring this property into compliance and the deadlines for taking these actions:

REQUIRED ACTIONS:	DEADLINE FOR COMPLIANCE:
Cease and Desist the use of this property for short term tourist rental.	IMMEDIATELY
An online inspection will be performed to check for compliance.	9/24/2021

Please note that failure to comply with the required actions and deadlines in this letter may lead to a civil action being filed against you in the Monroe Circuit Court. Every day a property is not in compliance with an ordinance provision constitutes a separate violation of that provision for which a civil penalty judgment may be entered.

Sincerely,

Rachel Henry

Zoning Inspector, Monroe County Planning Department Office: 812-349-2560 Email: rhenry@co.monroe.in.us Cc: Larry Wilson, Planning Director Jacqueline Nester Jelen, Assistant Director David Schilling, County Attorney

Upon a reasonable belief that a person is violating a provision of the Monroe County ordinance(s) the Planning Administrator may seek administrative or civil remedies with the assistance of the Monroe County Commission Attorney. If you have any questions, please call 812-349-2560, questions about fine payments may be directed to the Monroe County Treasurer at 812-349-2530 or for legal questions you may contact the Monroe County Legal Department at 812-349-2525.

#### **EXHIBIT NINE: Timeline of Events**

- > 2006-11-06: Ronal Williams purchased 1901 E Lukes CT
- > 2007-09-21: Kelby Waldrip purchased 1785 E Rayletown RD (home built ca. 1996)
- > 2014-09-03: Septic Permit #20651 issued / inspected 2014-09-29 for 1901 E Lukes CT
- 2014-12-03: Septic easement recorded via plat amendment 3
- > 2015-04-01: Permit 15-R1-51 issued for 3-bedroom single-family residence
- > 2018-04-28: Permit 18-RA-52 issued for pool (site plan did not match the install but still conforming)
- > 2018-11-27: Permit 18-RA-189 issued for 1200 sq. ft. pole barn
- > 2018-12-14: Sterwerf purchased 1785 E Rayletown RD
- > 2021-08-23: Complaint against 1901 E Lukes CT for lean-to addition and not following setbacks
- 2021-08-30: Staff discovers pole barn built over lot line and into the Sterwerf's property and discusses pathways to compliance options with Ronald Williams
- 2021-09-13: Staff mails enforcement letter (AC-21-36) requesting cease-and-desist use of property as a short-term rental per violation to 802-5: Permitted Land Uses
- 2021-09-14: Staff mails enforcement letter (AC-21-37) requesting actions to bring pole barn into compliance with the Zoning Ordinance
- 2021-12-28: Ronald Williams files for rezone
- > 2022-05-11: Board of Commissioners approves rezone
- > 2022-07-21: Final plat amendment recorded
- > 2023-10-25: Ronald Williams files for use variance to add Tourist Home/Cabin to 1901 E Lukes CT
- > 2024-01-03: Board of Zoning Appeals votes to grant a use variance for Tourist Home/Cabin.
- 2024-02-02: Ronald Williams files for a design standards variance to Chapter 802, Condition #48b



# MONROE COUNTY BOARD OF ZONING APPEALS

Public Meeting Date:

March 6, 2024

CASE NUMBER	DETAIL	RECOMMENDED MOTION
VAR-24-6	Use Variance to allow Convenience Storage	Denial

812-5 <u>Standards for Use Variance Approval</u>: In order to approve an application for a design standards variance, the Board must find favorable findings for all five (5) criteria, A, B, C, D, and E listed after the agenda within the BZA packet.

In order to approve a use variance, the Board must find that:

- *A.* the approval will not be injurious to the public health, safety, and general welfare of the community;
- *B.* the use and value of the area adjacent to the property included in the variance will not be affected in a substantially adverse manner;
- *C. the need for the variance arises from some condition peculiar to the property involved;*
- D. the strict application of the terms of the Zoning Ordinance will constitute an unnecessary hardship if applied to the property for which the variance is sought; and,
- *E.* the approval does not interfere substantially with the Comprehensive Plan. Especially, the five (5) principles set forth in the Monroe County Comprehensive Plan:
  - 1. Residential Choices
  - 2. Focused Development in Designated Communities
  - 3. Environmental Protection
  - 4. Planned Infrastructure Improvements
  - 5. Distinguish Land from Property

Hardship or Unnecessary Hardship. Significant economic injury that: (A) Arises from the strict application of this ordinance to the conditions of a particular, existing parcel of property; (B) Effectively deprived the parcel owner of all reasonable economic use of the parcel; and (C) Is clearly more significant than compliance cost or practical difficulties.

### **Recommended Motion Conditions or Reasoning:**

Deny the use variance (Convenience Storage) to Chapter 802 based on the findings of fact. There is no substantial evidence the property cannot be utilized under one of the permitted uses listed in the CR zoning district, and therefore does not meet criteria 812-5(D). In addition, the Comprehensive Plan states that this area is designated as Rural Residential, which would conflict with the request for a commercial use such as Convenience Storage and therefore would not meet criteria 812-5(E).

Variance Type:	Design	n 🛛 Use	Planner: Shawn Smith
	$\Box$ Residential $\boxtimes$ Commercial		
PETITIONER	IONER Van Sant, Nicole/Dozer Rentals LLC (owners & applicants)		entals LLC (owners & applicants)
ADDRESS	3434 S Knightridge RD		
		53-07-18-100-047.000-014	
TOWNSHIP + SECTION Salt Creek Tow		Salt Creek Township, Sect	ion 18
PLATS	$\square$ Unplatted $\square$ Platted:		
ACREAGE +/-		0.79 acres	
	PET	ITION SITE	ADJACENT
ZONING	CR, I	ECO3	CR/IP/FR

CDO ZONE	Rural Residential	Rural Residential	
USE	Vacant/Abandoned	SF Residential/Institutional-Public/Vacant	
EXHIBITS			
1. Location Map			
2. Site Conditions N	2. Site Conditions Map		
3. Zoning Map	3. Zoning Map		
4. Site Photos			
5. Petitioner Letter			
6. Petitioner Site Plan			

7. Permitted uses in CR

#### SUMMARY

The petitioner is requesting a Use Variance to establish a "Convenience Storage" use at 3434 S Knightridge RD on 0.79 acres. The subject property is zoned Conservation Residenital (CR). The existing property used to house two residences and, at some point in the past, one of the structures was used as a business, stated to be an ice cream shop by the petitioner. These structures have remained abandoned for a number of years and show signs of deteroriation. The petitioner intends to demolish the existing structures and utilize the site for the construction of convenience storage units.

Chapter 802 of the Monroe County Zoning Ordinance defines "Convenience Storage" as:

**Convenience Storage.** A storage service primarily for personal effects and household goods within an enclosed storage area having individual access, but excluding uses such as workshops, hobby shops, manufacturing or commercial activities, and may include an on-site apartment for a resident manager.

The use of Convenience Storage is only permitted in the LB, GB, and LI zoning districts and is subject to special conditions #4, #6 and #21.

**4.** On-site apartment shall not exceed one thousand five hundred (1,500) square feet and shall be attached to, and incorporated into, the convenience storage facility.

**6.** All storage of materials shall be indoors. This condition does not apply to automotive repair when the use is located in a Heavy Industrial (HI) district.

**21.** This use is prohibited in the area within 500 feet, measured perpendicularly from the nearest lane of traffic along State Road 37.

If the use variance is approved, the petitioner will be required to submit a commercial Site Plan Review application and comply with all other building and zoning codes. If the use variance is approved, several design standards will require additional variance approval. For example, the subject property does not meet the minimum lot size requirement of 2.5 acres, nor does the property meet the 200' minimum lot width requirement for the CR zone. Additionally, any other standards not being met under the site plan would also need Varainces.

Convenience Storage is permitted under the following zoning districts: Limited Business, General Business, and Light Industrial.

A rezone could be pursued in the event that the variance is denied.

#### **Conservation Residential (CR) District**

**Conservation Residential (CR) District.** The character of the Conservation Residential (CR) District is defined as that which is primarily intended to provide a residential option (planned unit or

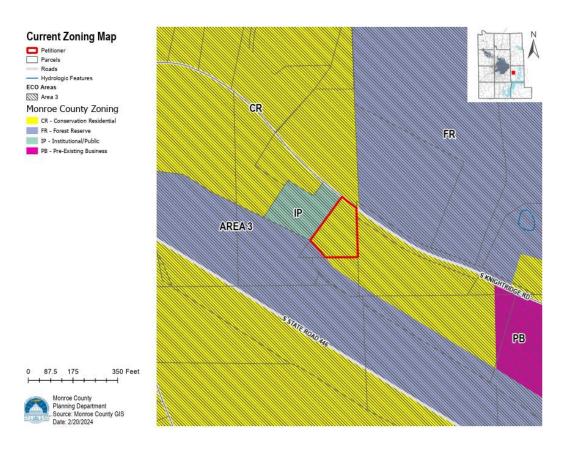
cluster development) at environmentally sound locations while protecting the environmentally sensitive watersheds of Lake Griffey and Monroe Reservoir. Its purposes are to protect the environmentally sensitive watershed, especially the floodplain and steep slopes, to permit limited single family residential development on very large lots or in subdivisions (planned unit or cluster development) at environmentally sound locations, to discourage the development of nonresidential uses, to discourage the development of sanitary sewer systems except for existing development and to maintain the character of the surrounding neighborhood. Development in the CR District is hindered by concern over the watershed environment, and, in some cases, extreme topography, poor access and the availability of few or no public services. Therefore, the number of uses permitted in the CR District is limited. Some uses are conditionally permitted. The conditions placed on these uses are to insure their compatibility with the watershed environment and lowdensity residential uses. The development of new residential activities proximate to known mineral resource deposits or extraction operations may be buffered by increased setback distance.

#### **EXHIBIT ONE: Location Map**





# **EXHIBIT THREE: Zoning Map**



# **EXHIBIT FOUR: Site Photos**



**Photo 1** – Facing Southwest (parking lot/primary structure)



Photo 2 – Facing Northeast/Knightridge RD (view from parking lot)



**Photo 3** – Facing South (existing driveway to the rear of the property)



Photo 4 – Facing Northwest (view from existing driveway towards the front of the property)



Photo 5 – Facing Southwest (second structure located in the rear of the property)



**Photo 6** – Facing West (site of former second home on the property)



Photo 7 – Facing East (adjacent single-family residence in the distance)



Photo 8 – Facing West (East Monroe Water Corp. adjacent to pettion site)

#### **EXHIBIT FIVE: Petitioner Letter**

Nicole Van Sant, Dozer Rentals LLC

3482 S Knightridge Road

Bloomington, IN 47401

vansantn@comcast.net

812-322-7711

February 2, 2024

Monroe County Planning Department

501 N Morton St Suite 224

Bloomington, IN 47404

Subject: Use Variance Request for Convenience Storage

Dear Monroe County Planning Department,

I hope this letter finds you well. I am writing to formally request a use variance for the construction of convenience storage units on my property located at 3434 S Knightridge Road, Bloomington, IN 47401. I understand that the current zoning regulations may not permit the specific type of structure I am proposing, and I am seeking approval for a variance to accommodate the development.

The purpose of this variance request is to enhance the utility and functionality of my property, and I believe that the proposed convenience storage units will serve a valuable purpose for both myself and the surrounding community. The units are intended to provide additional storage for residents in the area. With the proximity to an existing business, East Monroe Water Company, we believe that the provided design will nicely enhance this location while also providing needed storage for the residents and businesses in the community.

I have attached the following documents to support my variance request:

1. Site Plan: A detailed site plan illustrating the location and dimensions of the proposed storage units.

2. **Photographs:** Pictures of the current property conditions and any relevant surrounding structures along with examples of storage units.

I have designed the storage units to be aesthetically pleasing and in harmony with the existing neighborhood surroundings. I am committed to enhancing this property on Knightridge Road and making this less of an eyesore for this neighborhood.

I kindly request an opportunity to present my case at the next available zoning board meeting. I am available to answer any questions and provide further clarification on the proposed project.

Thank you for considering my request. I look forward to the opportunity to discuss this matter further with the zoning board.

Sincerely,

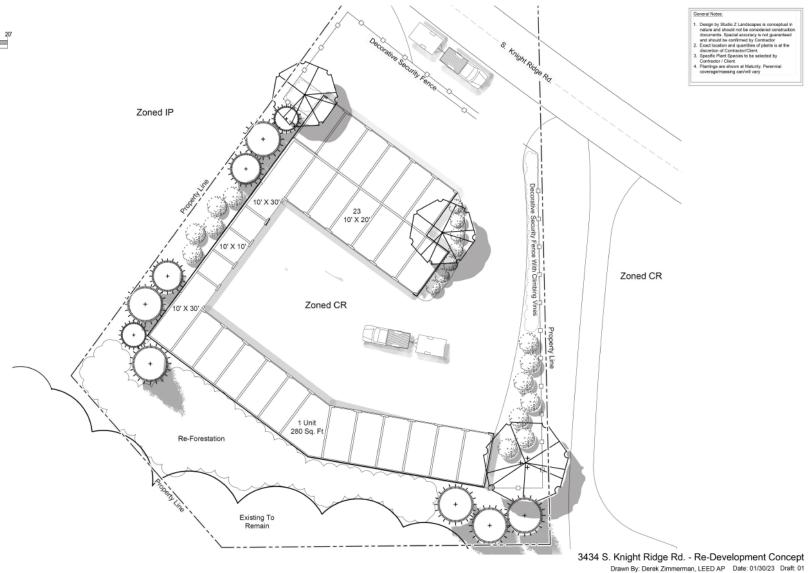
Nicole Van Sant

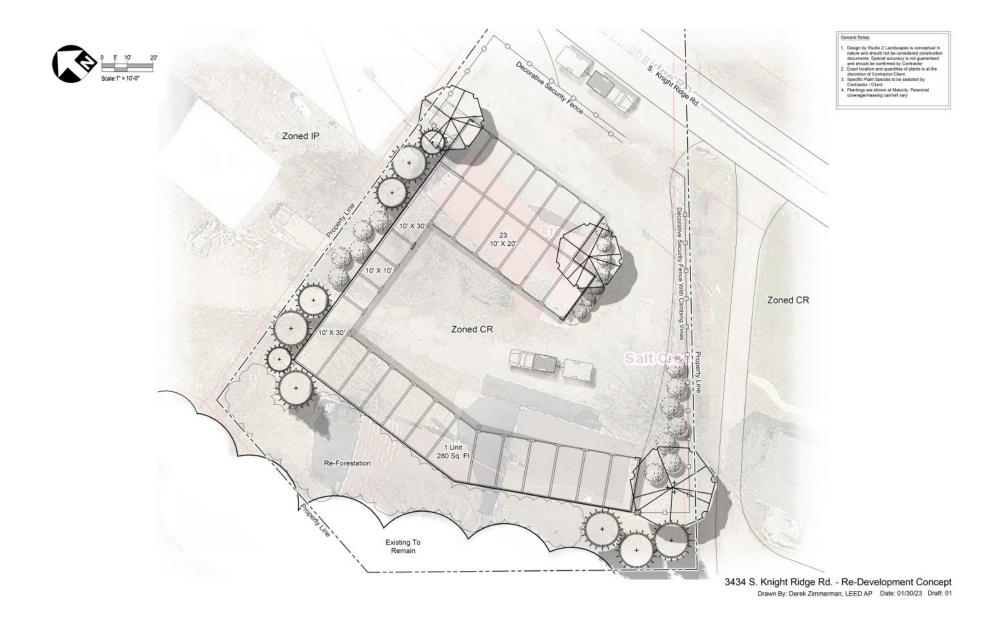
Dozer Rentals, LLC

# **EXHIBIT SIX: Petitioner Site Plan**









# **EXHIBIT SEVEN: Permitted Use Table for Conservation Residential**

Uses	Permitted or Conditional
Agricultural Uses	
Accessory Use	р
Accessory Structures for Ag. Use	p
Agriculture	p
AgRelated Industry	p
Ag. Uses-Land Animal	p
Ag. Uses-Non Animal	p
Agritourism / Agritainment	p
Aquaculture	p
Christmas Tree Farm	P
Comm. facilities for the sale, repair, and service of	C
Ag. equip., vehicles, feed, or suppl.	C
Comm. Non-Farm Animals	p
Equestrian Center	C
Historic Adaptive Reuse	C
Horse Farm	P
Nursery/greenhouse	r P
Orchard	r P
Pick-your-own operation	r P
Roadside farm stand, Permanent	r P
Roadside farm stand, Temporary	r P
Winery	r P
Residential Uses	r
	p
Accessory Apartments	
Accessory Dwelling Units	P D
Accessory Livestock	P D
Accessory Use	P D
Guest House	P C
Historic Adaptive Reuse	C
Home Based Business	P D
Home Occupation	P D
Residential Storage Structure	P
Single Family Dwelling	P
Temporary Dwelling	P
Two Family Dwelling	P
Public & Semipublic	P
Accessory Use	P
Cemetery	P
Governmental Facility	P
Historic Adaptive Reuse	C
Religious Facilities	P C
Remote Garbage/Rubbish Removal	C
Telephone and Telegraph Services	P
Utility Service Facility	P
Wastewater Treatment Facility	C
Water Treatment Facility	C
Wired Communication Services	P
Wireless Communications Facilities	С
Business & Personal Services	
Accessory Use	Р
Artisan Crafts	С
Bed and Breakfast	Р
Historic Adaptive Reuse	С
Real Estate Sales office Or Model	P

Taxidermist	Р
Temporary Seasonal Activity	Р
Tourist Home or Cabin	Р
Veterinary Service (Indoor)	С
Veterinary Service (Outdoor)	С
Retail & Wholesale Trade	
Garden Center	С
Historic Adaptive Reuse	С
Automotive & Transportation	
Automobile Repair Services, Minor	С
Historic Adaptive Reuse	С
Amusement and Recreational	
Accessory Use	Р
Camping Facility	Р
Historic Adaptive Reuse	С
Park and Recreational Services	С
Private Recreational Facility	С
Recreational Vehicle (RV) Park	С
Manufacturing, Mining, Construction and	
Industrial	
General Contractor	С
Historic Adaptive Reuse	С
Sawmill	С
Wood Products	С



# MONROE COUNTY BOARD OF ZONING APPEALS

**Public Meeting Date:** 

August 30, 2023

CASE NUMBER	DETAIL	RECOMMENDED MOTION
VAR-23-26a	Minimum Lot Size from Chapter 804	Denial
VAR-23-26b	Rear Yard Setback from Chapter 804	Denial
VAR-23-26c	Side Yard Setback from Chapter 804	Denial

812-6 <u>Standards for Design Standards Variance Approval</u>: In order to approve an application for a design standards variance, the Board must find favorable findings for all three (3) criteria, A, B, and C, listed after the agenda within the BZA packet.

# **Recommended Motion Conditions or Reasoning:**

<u>Deny the minimum lot size variance</u>: Practical difficulties have not been demonstrated. If the petitioner meets all other design standards, such as the required side setback, a variance to the minimum lot size is moot.

<u>Deny the side yard setback variance:</u> Practical difficulties are not met, specifically "C". The setback issue can be more effectively address through a relocation of the existing development/building/structure.

Variance Type:	🛛 Design 🗆 Use		Planner: Shawn Smith	
$\boxtimes$	Residential  Commercial			
PETITIONER		Jacobs, Jay and Kathy (Owners)		
ADDRESS		6880 E Rust RD		
		53-01-33-100-043.000-003		
<b>TOWNSHIP + SECTION</b>		Benton North Township, Section 33		
PLATS		☑ Unplatted □ Platted:		
ACREAGE +/-		0.21 acres		
	PETITION SITE		ADJACENT	
ZONING	SR		SR	
CDO ZONE	Rural Residential		Rural Residential	
USE	Single-family Residential		Single-family Residential/Vacant	
EXHIBITS				

- 1. Location Map
- 2. Site Conditions Map
- 3. Site Photos
- 4. Petitioner Letter
- 5. Petitioner Site Plan
- 6. Boundary Survey
- 7. Bloomingtitle Determination
- 8. Petitioner's Letter to BZA

# SUMMARY

The petitioner is requesting two Design Standards Variances to permit an after-the-fact construction of a 500 sq ft storage structure at 6880 E Rust RD on a 0.21 acre lot in the Suburban Residential (SR) zone. This is referenced in the petitioner's building permit (R-23-425).

Prior to the after-the-fact building permit for R-23-425, the petitioner had been in contact with our office in 2018 after staff posted a stop work order for a retaining wall that was not noted on the site plan for an Improvement Location Permit for the main residence. The retaining wall was confirmed to not be required to meet applicable

setbacks per the Zoning Ordinance. Therefore, the retaining wall, shown on the site plan in Exhibit 5, was able to remain. However, when the retaining wall was converted into a residential accessory structure, the requirements to meet the applicable side setback became required.

Upon review of the building permit for converting the retaining wall into a residential accessory structure, Planning Staff was initially unable to determine the extent to which the petitioner's property boundary extended, as well as the width of the existing private roadway located in the rear of the property. Staff received information from a Title Company and Surveyor to determine these measurements. Staff was able to identify the need for two variances, given the best available data provided through Deed research and correspondence with the surveyor (Exhibit 6) and Title Company (Exhibit 7).

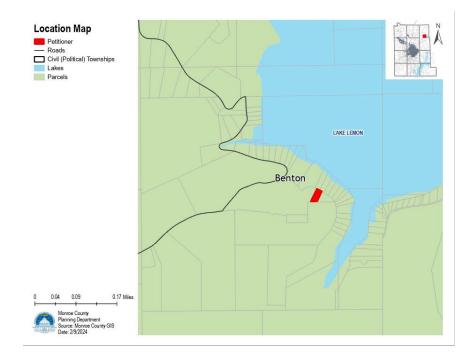
The results of this extensive research led Staff to identify that the structure is approximately 2 feet from the private roadway (10.6 feet from the rear property line) and 2.4 feet from the eastern property boundary. The rear setback of 10 feet is being met, however the required side setback of 5 feet is not being met. Planning Staff did not initially see that the rear yard setback delineated on the certified plot plan was incorrect (Exhibit 5), which is why this petition was originally noticed to request a rear yard setback variance. This report has been updated to reflect that the rear yard setback variance request is no longer applicable.

In addition to the setback issue, the SR zone states that lots of record must be 1 acre, unless all other design standards have been met. In this case, not all design standards have been met, which triggers the need for a minimum lot size variance.

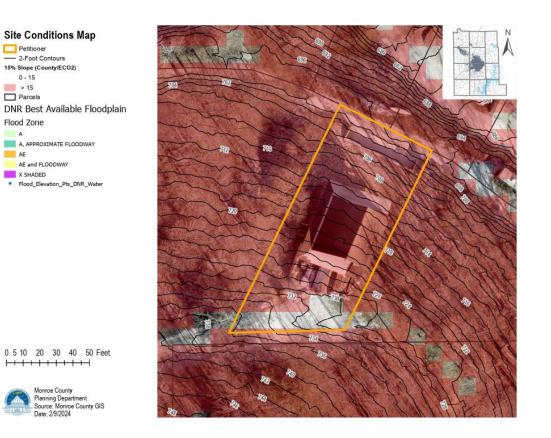
The stated purpose of the residential accessory structure is to store residential accessory items. It is our understanding that this structure is not to be used as a garage. The survey and title research submitted to staff demonstrate that the petitioner has legal access off Rust Road. It has not been demonstrated that the petitioner has legal access through Tunnel Road from which this accessory structure is located. It is possible that there would not be a way to access the residential accessory structure by vehicle from the Tunnel Road.

If the design standards variances are **<u>approved</u>**, the petitioner will be able to continue with the residential storage structure permit application as proposed and comply with all other building and zoning codes.

If the design standards variance to the side yard setback is <u>denied</u>, the petitioner will be required to remove the structure from its current location in order to comply with the setbacks of the zoning district.



# **EXHIBIT ONE: Location Map**



# **EXHIBIT THREE: Pictometry and Site Photos**



Photo 1 – Facing West (Jacobs' home on the left, with pale retaining wall near roadway)



**Photo 2** – Facing East (entrance from Tunnel RD)



Photo 3 – Facing Southwest (construction site)



**Photo 4** – Facing Southeast



**Photo 5** – Inside structure



**Photo 6** – Facing North (the top of the structure)

### **EXHIBIT FOUR: Petitioner Letter**

Jay and Kathy Jacobs

jjacobs@empirefoods.com

Monroe County Board of Zoning Appeals

RE: VAR-23-32

Location: 6880 E. Rust Rd, Unionville

Parcel: 53-01-33-100-043.000-003

Dear board members,

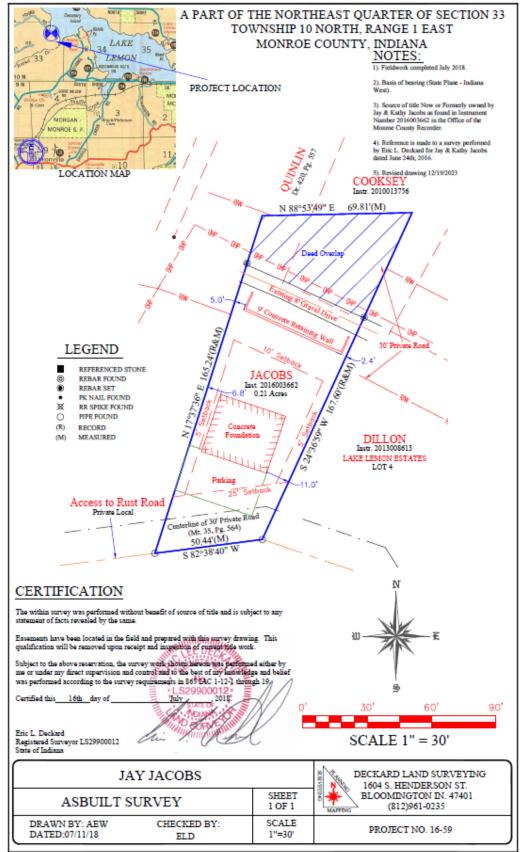
We are requesting Variance to the above address. We would enclose our retaining wall for storage and safety. We do not have a garage and this will provide storage for lake items such as kayaks, paddle boards, etc. We would be able to lock up these items and keep our property adjacent to our neighbors neat and aesthetically pleasing.

We are deeply concerned with the safety surrounding the retaining wall if it is not enclosed. We feel enclosing the wall with quality materials to complement our cabin will not only be aesthetic it will be safe.

Thank you for your time and consideration,

Jay and Kathy Jacobs

### **EXHIBIT FIVE: Petitioner Site Plan**



### **EXHIBIT SIX: Petitioner Boundary Survey**



#### SURVEYOR'S REPORT

In accordance with Title 865, IAC, 1-12 sections 1-30 of the Indiana Administrative Code, the following observations and opinions are submitted regarding the various uncertainties in the location of lines and corners established on this survey as a result of

- (Variances) in the reference monuments
- (Discreption and plats (Inconsistencies) in the record description and plats (Inconsistencies) in lines of occupation and; (Relative Positional Accuracy) "RPA"
- G.

The relative positional accuracy (due to random errors in measurement) of this survey is The relative positional accuracy (the to random errors in measurement) of this survey is within that allowable for a Suburban survey (0.13 phis 100 PPM) as defined LAC. Title 865 ("relative positional accuracy" means the value expressed in feet or meters that represents the uncertainty due to random errors in measurements in the location of any point on a survey relative to any other point on the same survey at the 95 percent onfidence level "

SUBJECT PROPERTY:

A boundary survey was performed on the property nove or formerly sound by Jay and Entry Jacobs as found in instrument Number 2016005862 in the Office of the Morrow County Recorder. The purpose of this survey is to remease the boundary lane of the subject property as located in Section 33, Township 10 North, Range 1 East, Monroe County, Jacobse

#### REFERENCE MONUMENTS

LEGEND

STONE POUND

REBAR FOUN REBAR SET

PK NAIL SET RR SPIKE FOUND

PIPE FOUND WOOD POST

MEASURED

— тне -

(R) RECORD

MAG SPIKE SET

OVERHEAD POWER LINE FENCE TREE LINE

m

88'12'47" E 122.40'(M)

CERTIFICATION

Certified this 24th day of

Registered Surveyor LS 29900012 State of Indiana

Eric L. Deckard

5/8" Rober Found

A). A 5/8" rebar with cap stamped "SNA" was found flush with grade marking a 23.28 foot offiset to the Northwest corner of the subject property. This rebar was found to have been set during the survey of Lake Lemon Estates Subdivision as found in Plat Cabinet "C", Envelope 235 in the Office of the Monroe County Recorder. The rebar was found to agree with other momments in the area and was accepted and held.

B). A 5/8" rober with cap stamped "SNA" was found flush with grade marking a 53.73 foot offset to the Northeast contar of the subject property. This rober was found to have been set during the survey of Lake Lemon Extrats Subdivision as found in Plat Cabinet "C", Evaluage 2331 the Offset of the Monroe County Recorder. The rober was found to agree with other momments in the area and was accepted and held.

(HI)

The within survey was performed without the benefit of source of title and is subject to any statement of facts revealed by the same.

Easements have been located in the field and prepared with this survey drawing. This

Subject to the above reservation, the survey work shown hereon was performed either by

me or under my direct supervision and control and to the best of my knowledge and belief was performed according to the survey requirements in 865 IAC 1412-1 through 19.

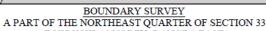
2016

No

1 \$20000012

qualification will be removed upon receipt and inspection of current title work

June



TOWNSHIP 10 NORTH, RANGE 1 EAST MONROE COUNTY, INDIANA

C). A 1 inch diameter pipe was found flush with grade marking the Southeast corner of the subject property. The origin of this pipe is unknown, however was found to be referenced in the survey of Lake Lemon Estates Subdivision as found in Plat Cohinet "C", Envelope 351 in the Office of the Monree County Records. The pipe was found to agree with ents in the area and was accepted and held.

D). A 1 inch diameter pipe was found flush with grade marking the Southwest corner of the D) A it is a similar pipe with found much in the grade matrixing the solutions of the other of the trajlet property. The origin of this pipe is unknown, however was found to be referenced in the survey of Lake Lamon Estate Subdivision as found in Flat Cahnat CT, Envelope 233 in the Office of the Mouros Courty Recorder. The pipe van found as grade with other monument in the area and was accepted and held. The record vs. measured distance between this monument and the monument discribed in Size ("in SIZE) for ty." 50.44 feet respectively.

E). A 1 inch diameter pipe was found 2 inches below grade marking a point on the south line of Lot + in Lake Lemon Tatues Subdivision as found in PAT Cohinet "C". Envelope 335 in the Office of the Monroe County Recorder. This pipe is also marking a point on the contentions of a 36 foot private road (Mix: 37, Fage 364) and was accepted and held.

F). A 3/8 inch diameter rebar was found flush with grade and bent marking a point on the south line of Lot 4 in Lake Lemon Estates Subdivision as found in Plat Cabinet "C", Envelope 235 in the Office of the Monroe County Recorder. This rebar is also marking a point on the contesting of a 30 foot private road (Misc. 35, Page 564) and was accepted and held.

G). A 5/8 inch diameter rebar was found flush with grade and bent marking a point on the (G). A 10% inch damager robut was found much with grade and beam making a pour on this south line of Let 4 in Lake Lenne Estates Subdivision as found in Plat Cabinet "C", Envelope 235 in the Office of the Mouroe County Recorder. This robut is also marking a point on the centerline of a 30 foot private road (Misc. 35, Page 564) and was accepted and the second se and held

25.00'(R)

159.80'(R)

DILLON

LAKE LEMON ESTATES

(F)

SCALE 1" = 60'

M8" Reber Fours

PROJECT LOCATION

SONNEBORN

(A)

"SNA" Reher Found 23.28 Offset

54.89'(R

Inste 2004 04638

55.61'(A

PK Null Found

82'

(E) Pine Found

H). A 1 inch diameter pipe was found 2 inches below grade marking a point on the south line of Lot 4 in Lake Lemon Extens Subdivision as found in Plat Cohinst C<sup>\*</sup>, Envelope 235 in the Office of the Memore Courter Recorder. This pipe is also marking a point on the controlline of a 30 foot private road (Misc. 35, Page 564) and was accepted and held.

I). A 5/8 inch diameter rebar was found 4 inches below grade marking the Southwes of Lot 4 in Lake Lemon Extates Subdivision as found in Plat Cohinet "C", Envelope in the Office of the Mource County Recorder and was accepted and held. "C", Envelope 235

LINES OF OCCUPATION

The lines of occupation, which affect this survey, are detailed as follows:

 The contarline of an existing 12 foot gravel roadway was found running east and west through the subject property. This roadway meanders from <sup>1</sup>/- 29.0 feet south of line near the Northwest corner of the subject property to <sup>1</sup>/- 60 feet south of line near the Northeast comer

2). No lines of occupation were found along the east and west lines of the subject property

3). The pipes found marking the Southeast and Southwest comers of the subject property were located in the apparent centerline of a 30° private road (now dirf).

RECORD DESCRIPTIONS-

A deed overlap was found to exist between the subject property and the lands now or formerly owned by Quinlin (Dr. 420, Page 557) and Cockvey (Instr. 2010013756).

10 LOCATION MAP BENTON NORTH TWP TOWNSHIP 10 N RANGE 1 E SECTION 33 DEVELOPER, APPLICANT &/OR OWNER JAY & KATHY JACOBS

LAKE

LEMON

100

34

0

MORGAN

MONROE S.

(B

\*SNA\* Reba 53.73\* Offset

0

10

35

10

DECKARD LAND SURVEYING LAND SURVEYING LAND SURVEYING LAND SURVEYING LAND SURVEYING LAND SURVEYING LAND SURVEYING

×\*\*

TOWNSHIP

AEW AEW

16-59

1

6/23/16

BNDY.SHT





ŝ\$

N 88°53'49" E

69.81YM

5

20

2

10.

Grit 33

D) POB Pror Four

SURVEY DESCRIPTION

#### A part of the Northeast quarter of Section 33, Township 10 North, Range 1 East, Monroe County, Indiana, being more particularly described as follows

Commencing at a 5/8 inch diameter rebar found marking the Southwest comer of Lot Number Four (4) in Lake Lemon Extance Stubdivision (Plat Cab. "C. Em. 233); thence along the south line of said Lot Four (4), also being the contextime of a 30 foot private road as described in (Misc Record 37, Page 544) the following five (5) courses: 1). North coals as download in (Mice Bacord 3); Page 5(4) the following few (f) course: 1). North 58 degrees 12 minutes 47 seconds Earl for a distance of 122.40 for the support Signature 30 seconds Earl for a distance of 122.40 for the support Signat 30, 50 minute 30 seconds Earl for a distance of 132.41 for the support Signat 30, 50 minute 30 seconds Earl for a distance of 132.41 for the support Signat 30, 50 minute 30 seconds Earl for a distance of 132.41 for the support Signat 30, 50 minute 30 seconds Earl for a distance of 310.87 for the support Signat 30 minute 30 seconds Earl for a distance of 50.85 for the s pipe found 1, Mice Bary and Signat 30 minutes 10 seconds Earl for a distance of 165.34 for the support Signat 30 minutes 30 seconds Earl for a distance of 60.81 for the support Signature 40 seconds Earl for a distance of 60.81 for the support 165.34 for the 30 for the support Signature 40 for the support 40 for 14.14 for for the support 40 for the support 40 for 14.14 for for the support 40 for 40 for the support 40 for the support 40 fo ntaining 0.21 acres more or less Subject to all rights-of-ways and legal easements of record



NOTES

1) Rebar will be set at all property cor

3). Basis of bearing (State Plane - Indiana West).

4). Source of title Now or Formerly owned by Jay & Kathy Jacobs (Instru-

eference is made to the plat of Lake Lemon Estates Subdivis & Cabinet \*C\*, Envelope 235 in the Office of the Monroe Co

Number 2016003662) as found in the office of the Monroe County Recorder

Reference is made to the plat of survey for Macklin Thomas dated April 18, 2005 performed by Eric L. Deckard.

7). A title search was performed by McAuley Law LLC October 19th, 2023 to confirm that no 50 foot roadway exist across the subject property.

I affirm, under penalty for perjury, that I have taken responsible care to reduct each Social Security Number in this document, unless required by law. -ERIC L. DECKARD

2). Fieldwork completed June 2016.

5/8\* Rober Form 07-08-00 N 87"28'30" E 124.41'(M) S 81'15'22" E 310.957(M)

(G)

#### **EXHIBIT SEVEN: Title Company Determination**

Bloomingtitle

Jason L. McAuley Owner

Kristen R. Helton Real Estate Closer McAuley Law, LLC dba Bloomingtitle 3100 E. John Hinkle Pl Suite 100 P.O. Box 7796 Bloomington, Indiana 47407-7796 Telephone: (812) 363-1514 Fax: (812) 727-5884

October 31, 2023

Eric Deckard LS DECKARD LAND SURVEYING, LLC 1604 S. Henderson St. Bloomington IN, 47401 Via Email: <u>ericdeckard1@msn.com</u>

RE: Jay and Kathy Jacobs - 6880 E. Rust Road, Unionville, IN

Dear Eric,

This letter follows our telephone call on October 26, 2023, regarding the 50' private roadway noted on the Boundary Survey which you prepared for Jay and Kathy Jacobs and recorded on September 26, 2016, as Instrument Number 2016013391. The same notation of a 50' private roadway is included on the plat for Lake Lemon Estates Final Plat, and also noted on other surveys and deeds for properties adjacent to and near the Jacobs' property.

Jay and Kathy Jacobs requested that we perform a title search for the above property to obtain the instrument that creates the 50' private roadway noted on the above instruments. We have reviewed the adjacent owners' deeds and easements and searched back to October 5, 1953, and it is my opinion that no recorded documents exist creating the 50' private roadway. In my previous discussions with the Monroe County Planning and Highway officials, they do not believe the drive as it exists was ever dedicated as a public road. In my opinion the drive as it exists constitutes an easement by permissive or prescriptive use. As such, it would be limited to the width as it exists. From my review of the GIS records, that appears to place the subject structure within the boundaries of the Jacobs' property, but outside of the physical boundary of the existing drive.

Should you have any questions or wish to discuss this further, please do not hesitate to contact me.

Sincerely,

BLOOMINGTITLE

By: Jason L. McAuley Jason L. McAuley

JLM/krh CC: Thomas E. Densford Jay and Kathy Jacobs

jjacobs@empirefoods.com

Monroe County Board of Zoning Appeals

RE: VAR-23-32

Location: 6880 E. Rust Rd, Unionville

Parcel: 53-01-33-100-043.000-003

Dear board members,

We are requesting Variance to the above address. We would enclose our retaining wall for storage and safety. We do not have a garage and this will provide storage for lake items such as kayaks, paddle boards, etc. We would be able to lock up these items and keep our property adjacent to our neighbors neat and aesthetically pleasing.

We are deeply concerned with the safety surrounding the retaining wall if it is not enclosed. We feel enclosing the wall with quality materials to complement our cabin will not only be aesthetic it will be safe.

Thank you for your time and consideration,

Jay and Kathy Jacobs

**812-7-8:** All variance approvals shall be considered to be conditional approvals. The Board shall have the authority to impose specific conditions as part of its approval in order to protect the public health, and for reasons of safety, comfort and convenience (e.g., to insure compatibility with surroundings). Variance approval applies to the subject property and may be transferred with ownership of the subject property subject to the provisions and conditions prescribed by or made pursuant to the Zoning Ordinance.

<u>812-6 Standards for Design Standards Variance Approval:</u> In order to approve an application for a design standards variance, the Board must find that:

- (A) The approval, including any conditions or commitments deemed appropriate, will not be injurious to the public health, safety, and general welfare of the community, because:
  - (1) It would not impair the stability of a natural or scenic area;
  - (2) It would not interfere with or make more dangerous, difficult, or costly, the use, installation, or maintenance of existing or planned transportation and utility facilities;
  - (3) The character of the property included in the variance would not be altered in a manner that substantially departs from the characteristics sought to be achieved and maintained within the relevant zoning district. That is, the approval, singularly or in concert with other approvals sought or granted, would not result in a development profile (height, bulk, density, and area) associated with a more intense zoning district and, thus, effectively re-zone the property; and,
  - (4) It would adequately address any other significant public health, safety, and welfare concerns raised during the hearing on the requested variance;
- (B) The approval, including any conditions or commitments deemed appropriate, would not affect the use and value of the area adjacent to the property included in the variance in a substantially adverse manner, because:
  - (1) The specific purposes of the design standard sought to be varied would be satisfied;
  - (2) It would not promote conditions (on-site or off-site) detrimental to the use and enjoyment of other properties in the area (e.g., the ponding of water, the interference with a sewage disposal system, easement, storm water facility, or natural watercourse, etc.); and,
  - (3) It would adequately address any other significant property use and value concerns raised during the hearing on the requested variance; and,
- (C) The approval, including any conditions or commitments deemed appropriate, is the minimum variance necessary to eliminate practical difficulties in the use of the property, which would otherwise result from a strict application of the terms of the Zoning Ordinance.

**NOTE:** The Board must establish favorable findings for ALL THREE criteria in order to legally approve a design standards variance.

812-5. Standards for Use Variance Approval: In order to approve a use variance, the Board must find that:

- (A) The approval will not be injurious to the public health, safety, and general welfare of the community;
- (B) The use and value of the area adjacent to the property included in the variance will not be affected in a substantially adverse manner;
- (C) The need for the variance arises from some condition peculiar to the property involved;
- (**D**) The strict application of the terms of the Zoning Ordinance will constitute an unnecessary hardship if applied to the property for which the variance is sought; and,
- (E) The approval does not interfere substantially with the Comprehensive Plan. Especially, the five (5) principles set forth in the Monroe County Comprehensive Plan:
  - (1) Residential Choices
  - (2) Focused Development in Designated Communities
  - (3) Environmental Protection
  - (4) Planned Infrastructure Improvements
  - (5) Distinguish Land from Property