# MONROE COUNTY BOARD OF ZONING APPEALS



# Wednesday, April 3, 2024 5:30 p.m.

### **Hybrid Meeting**

<u>In-person</u> Judge Nat U. Hill III Meeting Room 100 W. Kirkwood Avenue Bloomington, Indiana

#### <u>Virtual</u>

Virtual Video Conference Link Meeting ID: 243 701 254 286 Passcode: ADuR7f If calling into the video conference meeting (audio only), dial: +1 872-242-9432 When prompted, enter the Phone Conference ID: 836 586 379#

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#### AGENDA MONROE COUNTY BOARD OF ZONING APPEALS (BZA)

#### HYBRID MEETING

When: April 3, 2024 at 5:30 PM Where: Monroe County Courthouse, 100 W Kirkwood Ave., Bloomington, IN 47404 Nat U Hill Room

Virtual Video Conference Link

Meeting ID: 243 701 254 286 Passcode: ADuR7f If calling into the video conference meeting (audio only), dial: +1 872-242-9432 When prompted, enter the Phone Conference ID: 836 586 379#

#### CALL TO ORDER ROLL CALL INTRODUCTION OF EVIDENCE APPROVAL OF AGENDA APPROVAL OF MINUTES: None.

#### ADMINISTRATIVE BUSINESS: None

OLD BUSINESS: None.

**NEW BUSINESS:** 

1. VAR-24-9a	Holden Minimum Lot Size Variance from Chapter 804 PAGE	4
2. VAR-24-9b	Holden Minimum Lot Width Variance from Chapter 804	
	One (1) 0.75 +/- acre parcel in Van Buren Township, Section 29	
	9100-9000 block W Elwren RD, parcel # 53-09-29-200-010.000-015	
	Owner: Holden, Adam W & Holden, Debra	
	Zoned AG/RR. Contact: <u>dmyers@co.monroe.in.us</u>	
3. VAR-24-10a	Sullivan Minimum Lot Size Variance from Chapter 804 PAGE	12
4. VAR-24-10b	Sullivan Minimum Lot Width Variance from Chapter 804	
	One (1) 1.90 +/- acre parcel in Polk Township, Section 28	
	9140 S Chapel Hill RD, parcel # 53-12-28-200-001.000-010.	
	Owner: Sullivan, Eva.	
	Zoned FR. Contact: drbrown@co.monroe.in.us	

5. VAR-24-11a	Morken Minimum Lot Size Variance from Chapter 804 PAGE 23
6. VAR-24-11b	Morken Minimum Lot Width Variance from Chapter 804
7. VAR-24-11c	Morken Front Yard Setback Variance to Chapter 804
8. VAR-24-11d	Morken ECO 1 Minimum Lake Frontage Requirement Variance
	to Chapter 825
	One (1) 0.82 +/- parcel in Clear Creek Township, Section 24 at
	8035 E Hardin Ridge RD, parcel #53-11-24-400-017.000-006.
	Owner: Morken, Michael.
	Zoned: FR. Contact: <a href="mailto:shawnsmith@co.monroe.in.us">shawnsmith@co.monroe.in.us</a>

NOTE: This is a virtual meeting via video conference as authorized by executive orders issued by the Governor of the State of Indiana. Please contact the Monroe County Planning Department at <u>PlanningOffice@co.monroe.in.us</u> or by phone (812) 349-2560 for the direct web link to this virtual meeting.

Written comments regarding agenda items may only be submitted by email until normal public meetings resume. Please submit correspondence to the Board of Zoning Appeals at: <u>PlanningOffice@co.monroe.in.us</u> no later than April 3, 2024, at 4:00 PM.

Said hearing will be held in accordance with the provisions of: IC 36-7-4-100 et seq.; & the County Code, Zoning Ordinance, and the Rules of the Board of Zoning Appeals of Monroe County, IN. All persons affected by said proposals may be heard at this time, & the hearing may be continued as necessary.

Anyone who requires an auxiliary aid or service for effective communication, or a modification of policies or procedures to participate in a program, service, or activity of Monroe County, should contact Monroe County Title VI Coordinator Angie Purdie, (812)-349-2553, apurdie@co.monroe.in.us, as soon as possible but no later than forty-eight (48) hours before the scheduled event.

Individuals requiring special language services should, if possible, contact the Monroe County Government Title VI Coordinator at least seventy-two (72) hours prior to the date on which the services will be needed.

The meeting will be open to the public via video conference.



### MONROE COUNTY BOARD OF ZONING APPEALS

**Public Meeting Date:** 

April 3, 2024

CASE NUMBER	DETAIL	<b>RECOMMENDED MOTION</b>
VAR-24-9a	Minimum Lot Size Chapter 804	Approval
VAR-24-9b	Minimum Lot Width Chapter 804	Approval

812-6 <u>Standards for Design Standards Variance Approval</u>: In order to approve an application for a design standards variance, the Board must find favorable findings for all three (3) criteria, A, B, and C, listed after the agenda within the BZA packet.

#### **Recommended Motion Conditions or Reasoning:**

<u>Approve Minimum Lot Size</u>: Any new development on the property would first require a minimum lot size variance. The property currently contains an existing single-family residence.

<u>Approve Minimum Lot Width</u>: Any new development on the property would first require a minimum lot width variance. The property currently contains an existing single-family residence.

Variance Type:	<ul> <li>☑ Design □ Use</li> <li>☑ Residential □ Commercial</li> </ul>	Planner: Drew Myers

PETITIONER		Holden, Adam W & Holden,				
		Debra (owners & applicants)			Roads     Civil (Political) Townships	
ADDRESS		9051 W Elwre	en Road		Parcols	
		53-09-29-200-	010.000-015			
TOWNSHIP +		Van Buren To	wnship, 29			
SECTION						
PLATS		$\boxtimes$ Unplatted $\square$ Platted:				Van Buren
ACREAGE +/-		0.75 acres				
	PET	TITION SITE	ADJACENT			
ZONING	AG/	RR	AG/RR			
COMP PLAN	Farr	n and Forest	Farm and Forest	]		
USE	Vac	ant	Residential		0 0.02 0.04 0.06 Miles	
				_	Verroe County Panning Department Source: Merrice County GIS	

#### SUMMARY

The petitioner is seeking a minimum lot size variance and a minimum lot width variance for the subject property to obtain the appropriate permits to construct a single-family residence. The proposed location of the single-family residence as illustrated by the petitioner's conceptual site plan appears to meet all setbacks and buildable area requirements. Based on available aerial imagery, the property appears to have exhibited a manufactured home as late as 2005. The subject property is zoned Agriculture/Rural Reserve (AG/RR), contains 0.75 acres, and measures approximately 130 feet wide at building line. Chapter 804 of the Monroe County Zoning Ordinance requires property in the AG/RR zone to have a minimum of 2.5 acres and measure at least 200 feet at building line. If the variance is approved, the property owner will need to submit a residential building permit application complete with a certified plot plan and also provide evidence of a valid septic permit issued by the Monroe

County Health Department. A Right-of-Way Activity permit may be required from the Highway Department as well.

#### DISCUSSION

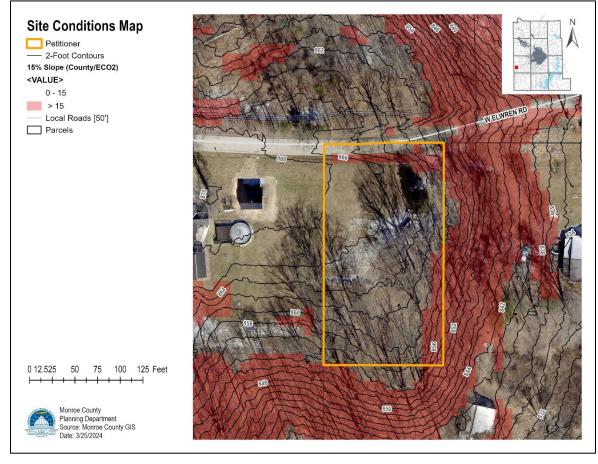
In February 2024, the petitioner (Adam Holden) requested staff's assistance in evaluating the requirements to construct a new residence on this vacant property. Planning Staff communicated to the petitioner the lot size and lot width deficiencies of the property within the AG/RR zone and the need for design standards variances. Planning Staff also communicated the new construction will require a certified plot plan in order to receive an improvement location permit from the Planning Department, and the need for a septic permit and possibly a right-of-way activity permit from the Health and Highway Departments, respectively. The property has an active septic permit application under **WW-24-41** and there is no record of a right-of-way activity permit application at the time of this report's publication.

Through the review process of the variance application, staff coordinated with the petitioner to review all available deed records for the property in question. After a review of the deed record dating back to the 1940s, Planning Staff was able to confirm that the property is considered a legal lot or record.

#### **EXHIBITS** - Immediately following report

- 1. County Site Conditions Map
- 2. Staff Site visit photos
- 3. Petition Letter
- 4. Petitioner Site Plan

#### **EXHIBIT 1: County Site Conditions Map**



**EXHIBIT 2: Staff Site Visit Photos** 



**Photo 1:** Aerial view of petition site from the south (2023)



**Photo 2:** Aerial view of petition site from the south (2023)



**Photo 3:** Street view of petition site from northwest (Jul 2023)



Photo 4: Street view of petition site from northeast (Jul 2023)

#### **EXHIBIT 3: Petitioner Letter**

Monroe County Planning Department 501 N. Morton Street, Suite 224 Bloomington, IN 47404

RE: Variance Application - Tax Parcel#53-09-29-200-010.000-015

Thank you for your consideration of my application for both a size and width variance on the above referenced property. This is a .75 acre parcel adjacent to our primary residence located at 9125 W. Elwren Rd. in Bloomington that we wish to build a new home on for my aging in-laws.

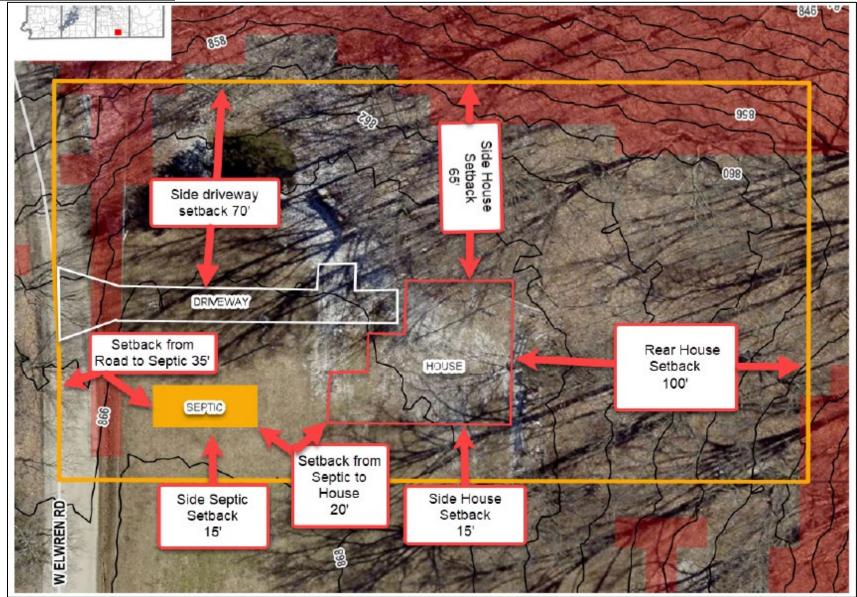
I have included a proposed site plan, copy of the recorded deed, and a receipt from the Monroe County Health Department for payment of a new septic application.

Thank you again for your consideration.

Respectfully,

Adam W. Holden

#### **EXHIBIT 4: Petitioner Site Plan**





### MONROE COUNTY BOARD OF ZONING APPEALS

Public Meeting Date:

April 3, 2024

CASE NUMBER	DETAIL	RECOMMENDED MOTION
VAR-24-10a	Minimum Lot Size	Approval
VAR-24-10b	Minimum Lot Width	Approval

812-6 <u>Standards for Design Standards Variance Approval</u>: In order to approve an application for a design standards variance, the Board must find favorable findings for all three (3) criteria, A, B, and C, listed after the agenda within the BZA packet.

#### **Recommended Motion Conditions or Reasoning:**

Staff recommends **approval** of VAR-24-10a and VAR-24-10b due to the pre-existing, non-conforming nature of the lot.

Variance Type: 🛛 🛛	ce Type: 🛛 Design 🗆 Use		Planner: Daniel Brown	
$\boxtimes$ I	Reside	ential 🗆 Commercial		
PETITIONER		Sullivan, Eva (Owner)		
ADDRESS		9140 S Chapel Hill RD		
		53-12-28-200-001.000-010		
<b>TOWNSHIP + SECTION</b>		Polk, Section 28		
PLATS		⊠ Unplatted □ Platted:		
ACREAGE +/-		1.90 acres		
PETITION SITE		TITION SITE	ADJACENT	
ZONING	Forest Reserve		Forest Reserve	
Comprehensive Plan	lan Farm and Forest		Farm and Forest, Managed Lands	
USE	Single-family Residential		Single-family Residential, Vacant	

#### SUMMARY

The petitioner is requesting two Design Standards Variances with the purpose of replacing their current manufactured home, which measures approximately 14 feet by 50 feet, with a larger home measuring an approximate 30 feet by 60 feet.

However, the property is only 1.9 acres, while the minimum lot size for its zoning district – Forest Reserve – is 5 acres. Furthermore, it was measured that the lot is only approximately 177 feet across at the proposed building line, and at no point does the property meet the minimum lot width for the Forest Reserve zoning, which is 200 feet. Thus, these two variances were triggered. There has been no Residential Building Permit applied for at this time.

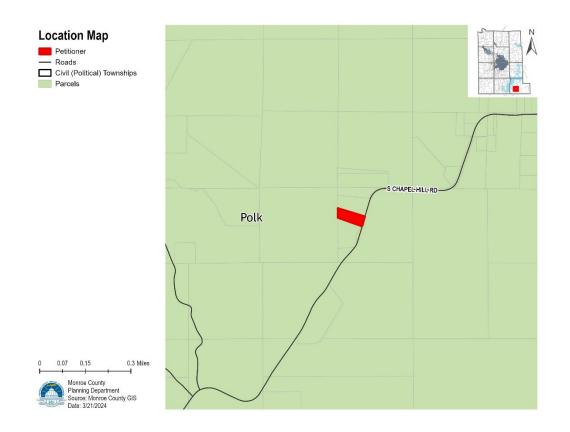
If the design standards variance is **approved**, the petitioner will be able to continue with their plans and comply with all other building and zoning codes. If the design standards variance is denied, the petitioner will be required to rezone their property to a zoning district in which the property will comply with the requirements for minimum lot size and minimum lot width.

#### **EXHIBITS**

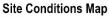
- 1. Site Maps
- 2. Staff Visit Photos

- 3. Petitioner Letter
- 4. Petitioner Site Plan

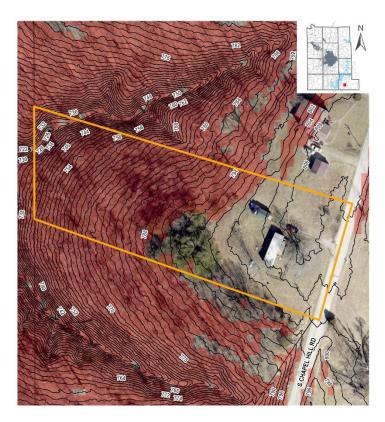
#### **EXHIBIT 1: Site Maps**

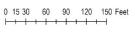


Above, the Location Map of the petition property; Below, the Site Conditions Map











### **Current Zoning Map** Petitioner Parcels Roads Hydrologic Features ECO Areas Area 2 Monroe County Zoning FR - Forest Reserve

PB - Pre-Existing Business

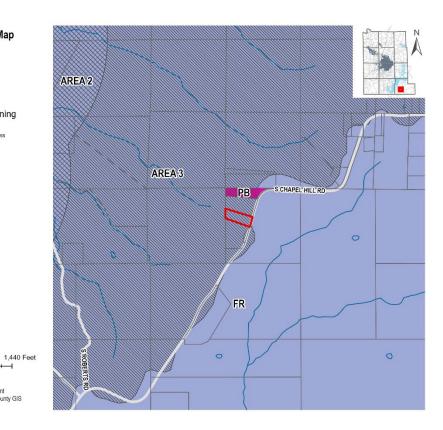
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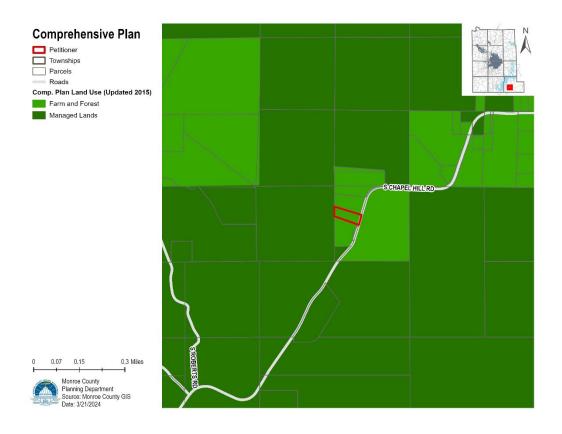
Monroe County Planning Department Source: Monroe County GIS Date: 3/21/2024

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#### Above, the Current Zoning Map of the petition property; Below, the Comprehensive Plan Map



**EXHIBIT 2: Site Photos** 



Top: The Lot from the east side of Chapel Hill RD. Bottom: A closer view of the existing structures



**EXHIBIT 3: Petitioner Letter** 



3.5.24

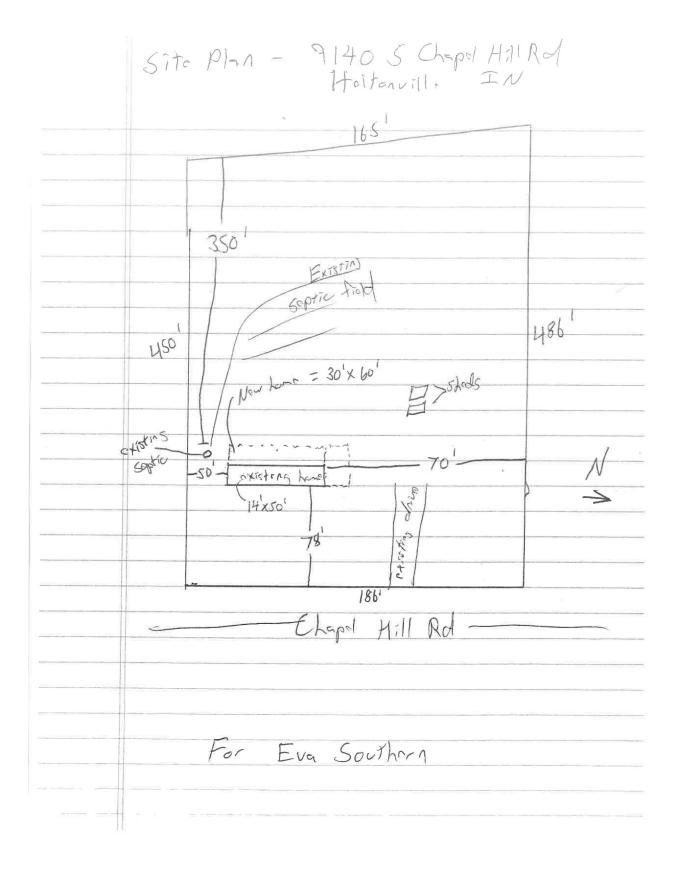
Attention Board of Zoning Appeals,

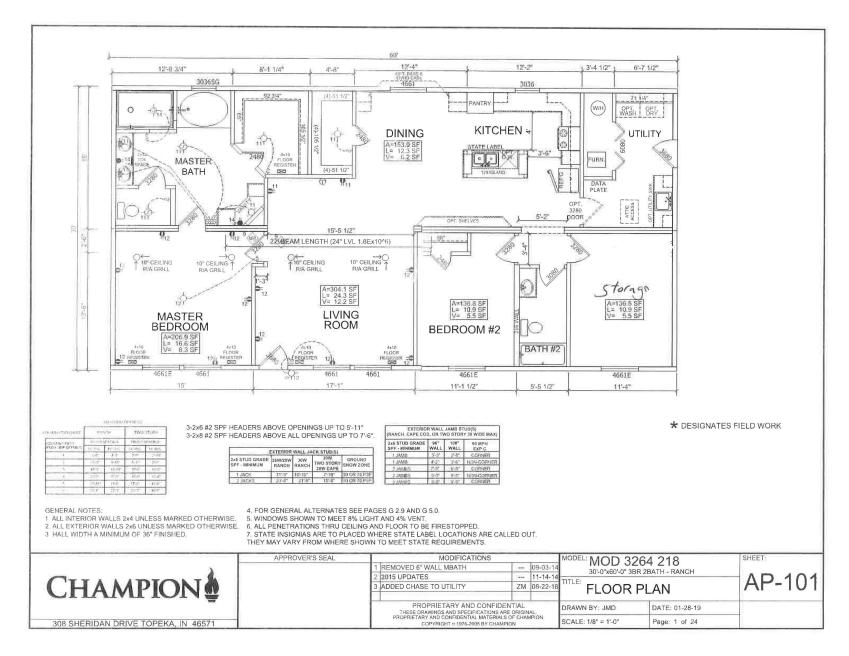
I am requesting a minimum lot size variance for my property located at 9140 S Chapel Hill Rd, Heltonville, Indiana. This request is to replace my existing mobile home which needs expensive repairs with a new modular home from Clear Creek Homes. I plan on using my existing utilities and septic system which is approved for a 2-bedroom home, which this new home will be. I appreciate your consideration.

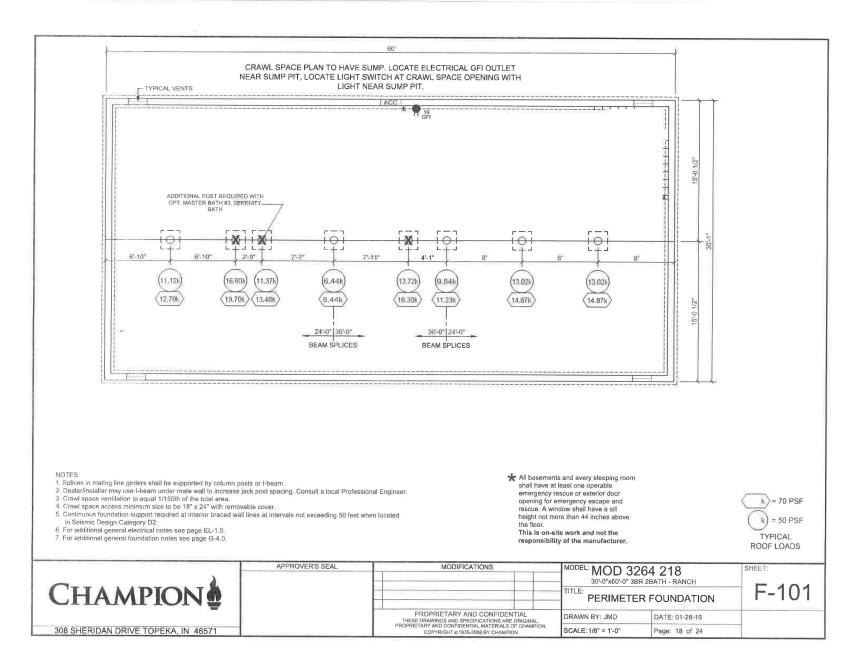
Sincerely,

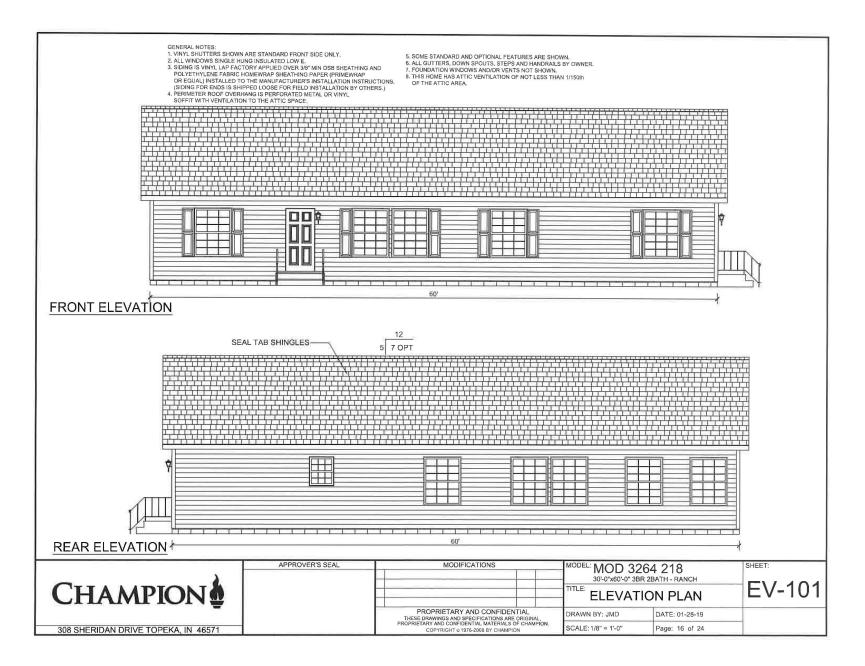
Eva Southern

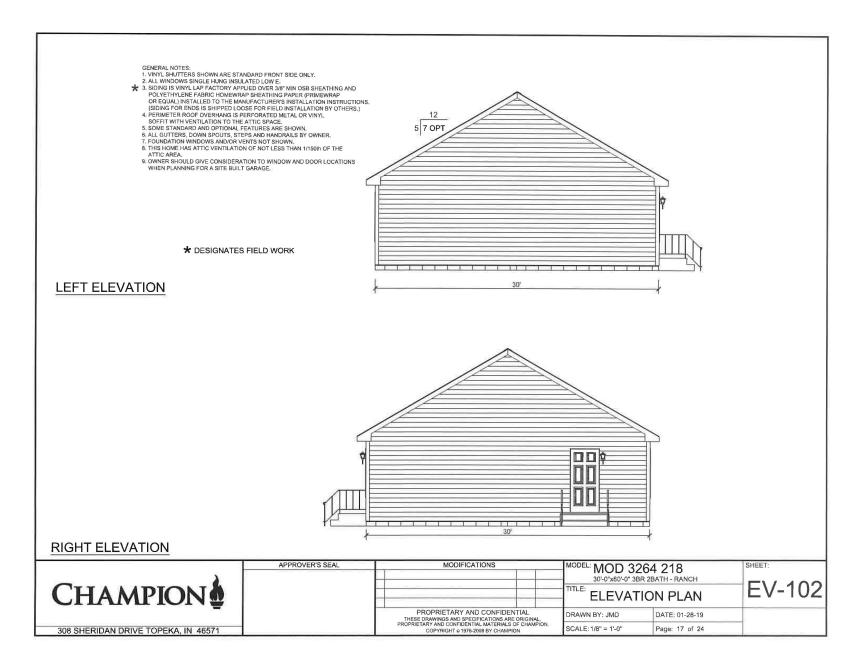
**EXHIBIT 4: Petitioner Site Plan** 













## MONROE COUNTY BOARD OF ZONING APPEALS

**Public Meeting Date:** 

April 3, 2024

CASE NUMBER	DETAIL	RECOMMENDED MOTION
VAR-24-11a	Minimum Lot Size to Chapter 804	Approval
VAR-24-11b	Minimum Lot Width to Chapter 804	Approval
VAR-24-11c	Front Yard Setback to Chapter 804	Approval
VAR-24-11d	ECO 1 – Minimum Lake Frontage	Approval with
	Requirement to Chapter 825, One Acre of	Conditions
	Contiguous Buildable	

812-6 <u>Standards for Design Standards Variance Approval</u>: In order to approve an application for a design standards variance, the Board must find favorable findings for all three (3) criteria, A, B, and C, listed after the agenda within the BZA packet.

#### **Recommended Motion Conditions or Reasoning:**

<u>Approve the minimum lot width, lot size, and front yard setback variances:</u> Practical difficulties have been demonstrated. This is a lot that does not meet minimum lot width or size of the FR zone. Construction is not possible without variance approval or seeking a rezone with a smaller lot width requirement or a lot line shift with an adjacent property. In addition, the residence itself is about 10 ft away from the northern property line, which is considered to be a front yard due to Lake Monroe.

<u>Approve the ECO 1 – Minimum Lake Frontage and One Acre of Contiguous Buildable Area</u> <u>Requirement variance with one condition</u>:

1. Install silt fencing and contact the Planning Department for an inspection prior to construction under R-24-61.

Variance Type: 🛛 🖂	e: $\boxtimes$ Design $\square$ Use		Planner: Shawn Smith	
X	Reside	ential 🗆 Commercial		
PETITIONER		Morken, Michael (Owner)		
ADDRESS		8035 E Hardin Ridge RD		
		53-11-24-400-017.000-006		
<b>TOWNSHIP + SECTION</b>		Clear Creek Township, Section 24		
PLATS		⊠ Unplatted □ Platted:		
ACREAGE +/-		0.82 acres		
PETI		ITION SITE	ADJACENT	
ZONING	FR		FR	
CDO ZONE	Managed Lands		Managed Lands/Water	
USE	Singl	e-family Residential	Single-family Residential	
EXHIBITS				

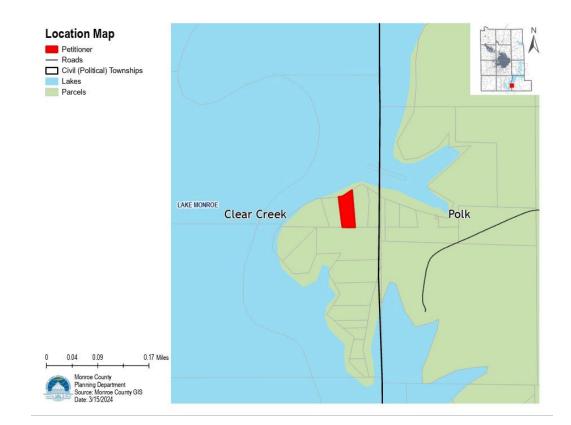
- 1. Location Map
- 2. Site Conditions Map
- 3. Parcel Size Map
- 4. Pictometry & Staff Visit Photos
- 5. Petitioner Letter
- 6. Staff Site Plan
- 7. Survey

#### SUMMARY

The petitioner is requesting four (4) Design Standards Variances to redesign and construct an approximate 280 sq ft of an existing back deck at 8035 E Hardin Ridge RD on a 0.82 acre lot in the FR zone. The proposal will include removing a portion of the existing deck and converting it to an addition to the home; this proposal does include land disturbance in areas that are less than 12% slope, however, other design standards are not met due to the current configuration and design of the lot and existing home. The existing home does not meet the 200' minimum lot width requirement for the FR zone, the 5 acre lot size requirement for the FR zone (also an ECO1 requirement), the 25' front yard setback from the lakeside (considered a front yard), nor the ECO1 requirements of 300 ft lake frontage or 1 acre contiguous 12% or less buildable area. The petitioner has a residential building permit on file (R-24-61). The lot and other surrounding lots do not meet the design standards for ECO nor the zoning district (see Exhibit 3).

If the design standards variances are **<u>approved</u>**, the petitioner will be able to continue with the building permit applications and comply with all other building and zoning codes. Future development on the site must comply with applicable setbacks.

If any of the design standards variances are <u>denied</u>, the petitioner will not be able to construct the proposed structure on the property without obtaining a rezone.

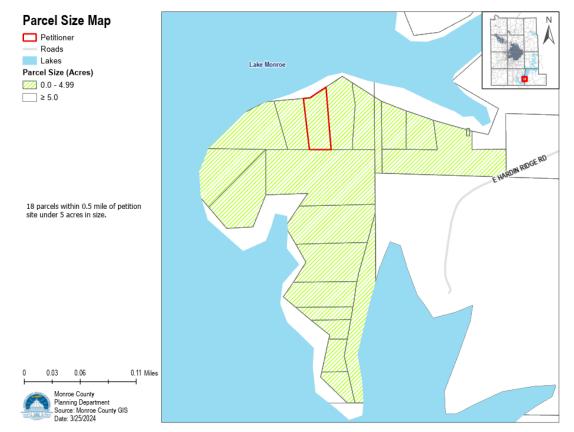


#### **EXHIBIT ONE: Location Map**

#### **EXHIBIT TWO: Site Conditions Map**



#### **EXHIBIT THREE: Parcel Size Map**





**Photo 1** – Facing North (Private Community Entrance)



Photo 2 – Facing Northwest (Driveway)



Photo 3 – Facing North (Primary Residence)



**Photo 4** – Facing South (Back Deck)



Photo 5 – Facing East (West side of deck)



**Photo 6** – Facing West (East side of deck)



Photo 7 – Facing North (Lake Monroe)



**Photo 8** – Facing East (Area has a steep slope down towards Lake Monroe)

MICHAEL E. MORKEN ATTORNEY AT LAW 2162 NORTH MERIDIAN STREET SUITE A INDIANAPOLIS, INDIANA 46202 <u>mmorken@hotmail.com</u>

TELEPHONE: (317)924-4801

FACSIMILE: (317)924-6115

March 4, 2024

Monroe County Board of Zoning Appeals

#### RE: 8035 Hardin Ridge Road, Heltonville, Indiana Variance Request Building Permit #R-24-61

Dear Board Members:

I have been directed to request three (3) variances which are necessary prior to the remodeling of my home located at 8035 Hardin Ridge Road, Heltonville, Indiana. I have been told that a variance is necessary because my lot is too small (although it is nearly an acre) and the current law requires 5 acres. Also, the lot has insufficient width. Moreover, because the lot abuts Lake Monroe, a setback is necessary.

The Site Plan has already been submitted (during my prior request for permit) and it is attached hereto. I am enclosing the warranty deed as required.

The back of the home (lakeside) has a porch which is about  $10 \ge 14$ . I am asking permission to "square off" the porch so that two  $10 \ge 14$  areas can be added which are adjacent to the existing porch area. These two small additions would not be extended any further than the existing porch area, so the back end of the house would be "evened off." The two additions would be no closer to the lake than the existing adjacent porch area.

(existing porch) 10 x 14 1 proposed The sketch below illustrates the proposed change: BACK of HOUSE: proposed 1 10 × 14 Addition 10812

The home would be re-sided then painted. The existing chimney would be wrapped in brick/stone. All of the windows would be replaced and all doors replaced. The roof would be replaced. The existing deck has deteriorated and the boarding would be replaced.

I have contracted with John Van Sant to complete the project.

It is my understanding that this matter will be considered by the Board on April 6, 2024. I will be there to answer any questions you may have.

Thank you very much for your consideration.

int M

Michael E. Morken

cc: Sean

#### **EXHIBIT SIX: Staff Site Plan**

# 8035 E Hardin Ridge RD



Owner: Michael Morken Planner: Shawn Smith

Notes: Property lines are inaccurate. Staff refers to a survey conducted by Robert C. Sipes, Indiana registered Land Surveyor.

#### **EXHIBIT SEVEN: Survey**

And Regim, No. 9016 PO Bott 5311 eyor Phine (812) 333-2984 Bloomington, IN 47402 Part of Northeast Quarter of the Southeast Quarter of Sec. 24, 7 N-1W. chanwater R aspen POIN BEGINNING 584.30 W 48.84' 1-10'= I.P. DRIVA res. \* = 40' - 7" (0,82 Ac. =) ASPHALT 35 266. Ð G12' CASEMENT (WATER LIUG) D.R. 283, p. 543. 12'W ROAD SURFACE) ASPHALT CASCMENT 50'W 87-27-49C 112.50' No. 9016 (e) Signed: STATE OF Surveyors Job No. 87030301 0 Boundary Surveys, Subdivisions, Mortgage Surveys, Mapping SUR